

2023/2024 Annual Business Plan



The District Council of Ceduna



TABLE OF CONTENTS

Executive Summary.....	2
Providing Services to the Community	4
2023/2024 Key Projects	5
How Will Council Fund the Annual Business Plan.....	9
Impact on Council's Financial Position.....	15
How Council Will Levy Rates and Charges	18
Appendix 1: Budgeted Financial Statements 2023/2024	25
Appendix 2: Functions & Cost Centre Details ...	31
Appendix 3: Rating Policy (Concessions & Rebates) 2023/2024	38
Appendix 4: Council's 2023/2024 Fees & Charges Schedule.....	47

EXECUTIVE SUMMARY

The District Council of Ceduna's Annual Business Plan for 2023/2024 provides an overview of the services, programs and strategic projects Council plans to deliver to the Community in 2023/2024.

The Annual Business Plan has been prepared on the basis of Council focusing on the maintenance of existing assets and infrastructure within the Community. The services provided by Council reflect both its obligations under a range of legislation and the Community's expressed desire for specific services, facilities and infrastructure.

In developing the 2023/2024 Annual Business Plan, Council has given particular attention to the Council's long term financial sustainability in an extremely volatile economic climate, whilst continuing to provide all of its current services to the Community.

In the context of these circumstances, Council plans a 10.5% overall increase in Council's General Rate Revenue from existing assessments rated in 2022/2023, in addition to General Rate Revenue derived from new assessments. The planned increase is necessary to offset current and forecast increases in Council's costs of well above Adelaide's Consumer Price Index.

Council plans to transition from utilising Site Values to Capital Values for general rating purposes and as a part of the change, Council is proposing to utilise Differential Rates (rates in the dollar) based upon Land Use in conjunction with a Fixed Charge to achieve its General Rate Revenue for 2023/2024.

Council plans to apply a General Rate Cap of 30% to eligible assessments, to provide relief from significant increases in general rates resulting from Council's planned General Rating restructure.

Key elements of the 2023/2024 Annual Business Plan include –

- \$3.992 Million Operating Deficit (before Capital Amounts), resulting from Total Operating Revenues of \$9.438 Million and Total Operating Expenses of \$13.430 Million
- Adjusted Operating Deficit of \$1.487 Million taking into consideration advance payment of 2023/2024 Financial Assistance Grants
- 10.5% increase in Total General Rate Revenue levied on existing assessments
- Transition for Site Value to Capital Value as the basis for Differential Rating
- 30.0% General Rate Cap for eligible assessments
- \$4.611 Million in Capital Expenditure for the refurbishment of existing assets
- \$0.556 Million in Capital Expenditure for the construction or purchase of new assets or upgrading of existing assets
- \$1.300 Million in new borrowings, with repayments of \$0.507 Million on existing borrowings.

ANNUAL BUSINESS PLAN AMENDMENTS

In accordance with Section 123(6a) of the Local Government Act 1999, if a Council adopts its Annual Business Plan with amendments not included in its Draft Annual Business Plan for Community Consultation, the Council must detail any significant amendments in its adopted Annual Business Plan.

Following the release of Council's Draft Annual Business Plan for Community Consultation and the adoption of Council's Annual Business Plan, the following is a list of significant amendments to Council's Annual Business Plan.

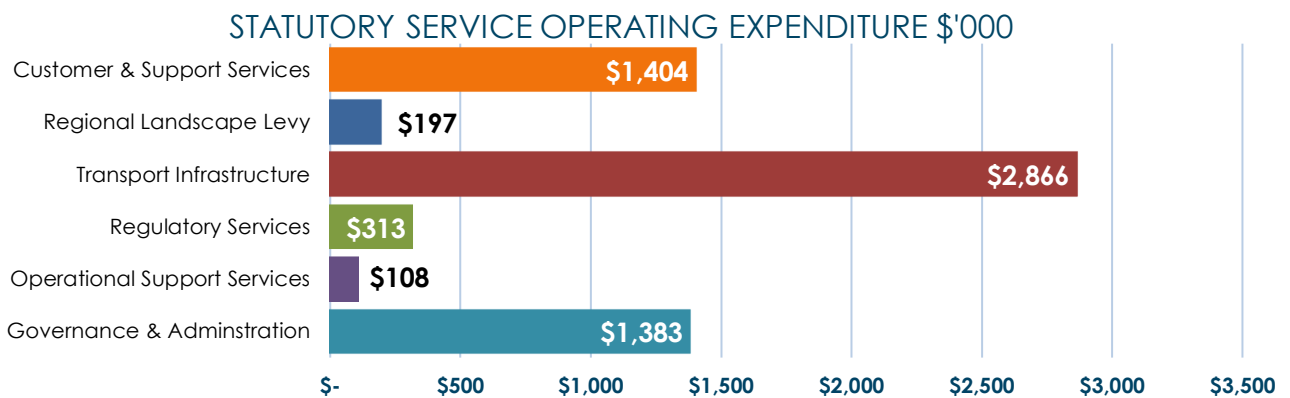
1. Re-inclusion due to contractual obligation of Council's contribution to the Street Beat/MAP Bus program. **\$150K**
2. Reduction in budgeted Electricity following the execution of a new multiple year energy contract. **\$130K**
3. Increased Employee Costs by to recognise Staff Long Service Leave entitlements not included in Draft Annual Business Plan. **\$72k**
4. Removal of Capital Expenditure for replacement of Visitor Information Centre Air Conditioners as the replacement was conducted in 2022/2023. **\$14k**
5. Removal of 2023/2024 Financial Assistance Grants allocation as full year grant allocation was received in advance on 27 June 2023 and therefore must be treated as revenue in the 2022/2023 financial year. **\$2.505 million**

PROVIDING SERVICES TO THE COMMUNITY

Council provides an extensive range of services to the Community. Some services are mandated due to Acts of Parliament, including the Local Government Act 1999 and are deemed a Statutory Service that Council must provide. In addition, Council also provides a variety of programs and services to the Community, whilst not required by specific legislation, are provided on the basis of Community need or expectation. These services are deemed Discretionary Services.

Statutory Services

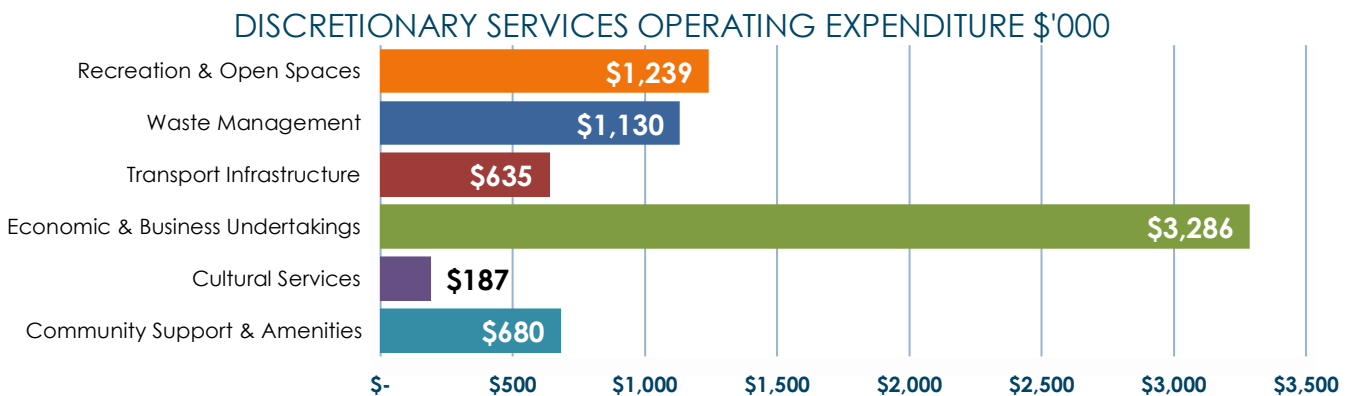
In 2023/2024, Council plans to commit \$6.273 Million or 46.71% of Total Operating Expenditure on the provision of Statutory Services. (Operating Expenditure includes all direct expenditures incurred in providing the service and depreciation of assets). Council also plans to commit Capital Expenditure of \$2.670 Million for the renewal and creation of new assets associated with the long term delivery of Statutory Services. The following graph provides a functional breakdown of the services for which the 2023/2024 operational expenditure is planned.



Discretionary Services

Councils also provide a variety of programs and services to the Community which, whilst not required by specific legislation, are provided on the basis of community need or expectation, for the benefit of the Community. In 2023/2024, Council plans to commit \$7.157 Million or 53.29% of Total Operating Expenditure on the provision of Discretionary Services. (Operating Expenditure includes all direct expenditures incurred in providing the service and depreciation of assets). In many cases, expenditure is offset by user charges or service charges associated with delivery of the service.

Council also plans to commit Capital Expenditure of \$2.845 Million for the renewal and creation of new assets associated with the long term delivery of Discretionary Services. The following graph provides a functional breakdown of the services for which the 2023/2024 operational expenditure is planned.



2023/2024 KEY PROJECTS

Along with providing routine Council services, each year Council has specific Operational and Capital projects that are unique to each year. Council's operations can be separated into two core units being Corporate, Governance & Regulatory Services and Engineering Services.

The following is a list of planned Capital and Operational Projects for 2023/2024 in each of Council's core units.

Corporate, Governance and Regulatory Services

The Corporate Services Department incorporates Council's administrative and governance areas of Council, Council's economic development & tourism, planning & building and statutory compliance areas of Council.

FUNCTION	OPERATING EXPENSES \$'000	OPERATING INCOME \$'000	CAPITAL NEW \$'000	CAPITAL RENEWAL \$'000	CAPITAL INCOME \$'000	NET TOTAL \$'000
Administrative Services	\$229 ⁴	\$35	\$0	\$0	\$0	\$194
Arts & Cultural Services	\$156 ⁵	\$2	\$0	\$10 ²	\$0	\$164
Car Parking - Non-fee-paying	\$5	\$0	\$0	\$0	\$0	\$5
Cemeteries/Crematoria	\$133 ⁶	\$30	\$0	\$0	\$0	\$103
Children and Youth Services	\$1	\$0	\$0	\$0	\$0	\$1
Community Loans	\$0	\$4	\$0	\$0	\$0	-\$4
Council Offices	\$145	\$0	\$15 ¹	\$20 ³	\$0	\$180
Crime Prevention	\$81	\$0	\$0	\$0	\$0	\$81
Development Services	\$40	\$15	\$0	\$0	\$0	\$25
Elected Members	\$122	\$0	\$0	\$0	\$0	\$122
Health Services	\$20	\$4	\$0	\$0	\$0	\$16
Human Resources	\$124	\$0	\$0	\$0	\$0	\$124
Information Technology	\$256	\$0	\$0	\$0	\$0	\$256
LGGC - general purpose	\$0	\$0	\$0	\$0	\$0	\$0
Organisational	\$305 ⁷	\$0	\$0	\$0	\$0	\$305
Other Community Support	\$15	\$0	\$0	\$0	\$0	\$15
Other Health Services	\$36	\$58	\$0	\$0	\$0	-\$22
Other Public Order and Safety	\$150 ⁸	\$0	\$0	\$0	\$0	\$150
Other Support Services	\$1,507	\$0	\$0	\$0	\$0	\$1,507
Public Conveniences	\$228	\$0	\$0	\$0	\$0	\$228
Rates Administration	\$99	\$5,319	\$0	\$0	\$0	-\$5,218
Regional Economic Development	\$57	\$0	\$0	\$0	\$0	\$57
Regulatory Services	\$168	\$24	\$0	\$0	\$0	\$144
Senior Citizens Facilities	\$30 ⁹	\$0	\$0	\$0	\$0	\$30
Static Libraries	\$31 ¹⁰	\$1	\$0	\$0	\$0	\$30
Stormwater and Drainage	\$197	\$0	\$0	\$0	\$0	\$197
Tourism	\$723 ¹¹	\$100 ¹¹	\$0	\$0	\$0	\$623
Town Planning	\$85	\$20	\$0	\$0	\$0	\$65
TOTAL	\$4,945	\$5,612	\$15	\$30	\$0	-\$622

CAPITAL PROJECTS

- 1 Council plans to install a Solar System on top of Council's Administration Building to minimise the effects of increases in electricity prices **\$15k**
- 2 Council plans to replace fittings within Ceduna Memorial Hall **\$10k**
- 3 Council plans to replace carpet within parts of Council's Administration Building **\$20k**

OPERATIONAL PROJECTS

- 4 Council plans to review its Strategic Plan as required by legislation. As part of the review process Council plans to engage external parties to assist in the process **\$40k**
- 5 Council plans to replace all lighting within Ceduna Memorial Hall with energy efficient lighting **\$12k**
- 6 Council plans to acquire and place granite stone within Ceduna Cemetery to assist in identifying various sections of the cemetery **\$9k**
- 7 Council will be required to comply with new legislation come November 2023 and appoint an entirely independent audit and risk committee. **\$15k**
- 8 Costs of Councils contribution to street beat **150k**
- 9 Council plans to provide monetary assistance to Ceduna Senior Citizens Group **\$3k**
- 10 Council plans to continue contributions to Ceduna Area School to enable the Library situated at the school to be accessible to the public **\$29k**
- 11a Council plans to continue funding of Ceduna Oysterfest **\$100k**
- 11b Costs of preparation and rehabilitation of Oysterfest site **\$57k**



Engineering Services

The Engineering Services Department delivers the construction and maintenance of Council's extensive infrastructure network.

FUNCTION	OPERATING EXPENSES \$'000	OPERATING INCOME \$'000	CAPITAL NEW \$'000	CAPITAL RENEWAL \$'000	CAPITAL INCOME \$'000	NET CONTRIBUTION \$'000
Aerodrome	\$701	\$571	\$4	\$268 ¹	\$100	\$302
Boat Ramps	\$1,62 ¹⁴	\$52	\$0	\$0	\$0	\$110
Coastal Protection	\$35	\$0	\$0	\$686 ²	\$200	\$521
CWMS	\$950	\$1,017	\$150 ³	\$1,394 ⁴	\$0	\$1,477
Footpaths and kerbing	\$447 ¹⁵	\$0	\$16	\$0	\$0	\$463
Jetties	\$155 ¹⁶	\$0	\$0	\$92 ⁵	\$0	\$247
LGGC - roads (formula funded)	\$0	\$220	\$0	\$0	\$0	-\$220
Marine Offloading Facility	\$465	\$55	\$82 ⁶	\$0	\$0	\$492
Parks and Gardens	\$1,056	\$29	\$15 ⁷	\$40 ⁷	\$0	\$1,082
Plant hire & depot costs	\$830	\$742	\$185 ⁸	\$307 ⁸	\$48	\$532
Property Portfolio	\$156	\$141	\$0	\$0	\$0	\$15
Recycling	\$28	\$0	\$0	\$0	\$0	\$28
Roads - sealed	\$725	\$447	\$0	\$457 ⁹	\$0	\$735
Roads - unsealed	\$1,634	\$0	\$0	\$1,603 ¹⁰	\$0	\$3,237
Stormwater and Drainage	\$262	\$197	\$0	\$0	\$0	\$65
Street Cleaning	\$221	\$0	\$0	\$0	\$0	\$221
Street Lighting	\$178	\$0	\$0	\$24 ¹¹	\$0	\$202
Traffic Management	\$60	\$0	\$0	\$68	\$0	\$128
Waste Services	\$603	\$507	\$50 ¹³	\$29 ¹³	\$0	\$175
Water Supply	\$736	\$570	\$0	\$0	\$0	\$166
TOTAL	\$9,404	\$4,548	\$502	\$4,968	\$348	\$9,505

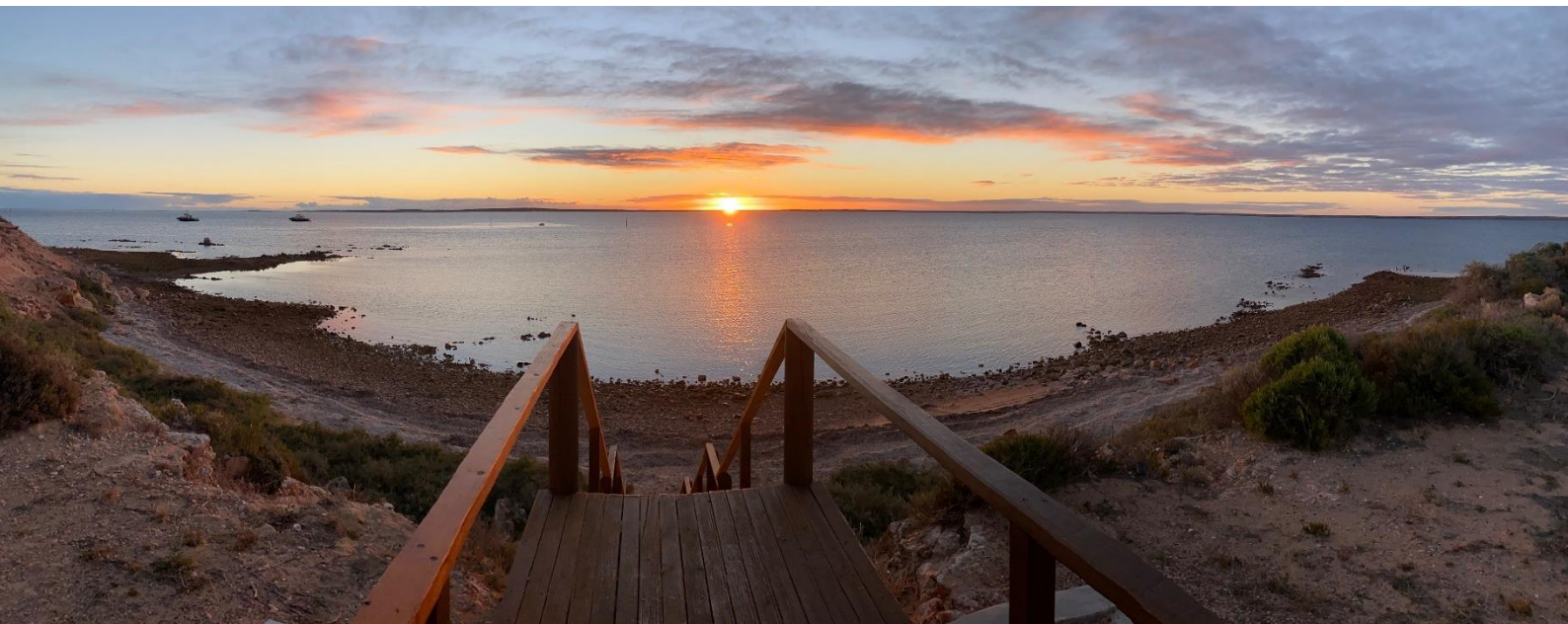
CAPITAL PROJECTS

- 1a With \$100k of funding from the State Government, Council plans to reseal the Alpha Taxiway and Airside at the Ceduna Aerodrome **\$205k**
- 1b Council plans to upgrade backup generator electrical components **\$13k**
- 1c Council plans to reseal vehicle parking area **\$30k**
- 1d Council plans replacement of outdated CCTV and Security infrastructure **\$20k**
- 2 Council plans to re-tender for construction of revetment along Smoky Bay Foreshore from South Terrace to Tremaine Street **\$686k**
- 3 Council plans to install in-ground solar system to offset increase in electricity costs at Ceduna Wastewater Treatment Plant **\$150k**
- 4 Construction of replacement Wastewater Treatment Plant for Smoky Bay township **\$1.364m**
- 5 Council plans to replace existing net within Ceduna Safe Swimming Enclosure **\$92k**
- 6 Council plans removal of old concrete fishermen's wharf at Thevenard Slipway **\$82k**
- 7a Council plans to replace and refurbish open space bin surrounds throughout the Council **\$25k**
- 7b Council plans to continue improvements to Ceduna RSL Park **\$20k**
- 7c Renewal of machinery used in association of maintaining Council Open Spaces **\$10k**
- 8a Programmed plant replacements for 2023/2024 **\$390k**
- 8b Council plans to seal entrance road to Ceduna Depot from Goode Road **\$101k**
- 9a Completion of Stage 5A of Ceduna CBD upgrade between Poynton Street/McKenzie Street upgrade and South Terrace. Works required include releveling road, renewal of median strip and paving on north footpath **\$350k**
- 9b Council plans to undertake Resealing of several high wear section and widen seal on Decres Bay from Betts Street toward Viterra Bunker site **\$107k**
- 10 Annual unsealed road construction program **\$1.603m**
Maltee Road, - \$597k, Dog Fence Road, \$410k, Decres Bay Road - \$235k, Geue Road, \$360k

- 11 Council plans to replace light fittings to all lights at head of Ceduna Jetty **\$24k**
- 12 Annual Roadside signage replacements **\$68k**
- 13a Council plans to undertake preliminary design works for next cell at the Ceduna Landfill Site **\$50k**
- 13b Council plans to replacement fencing along Ceduna Landfill Site boundary **\$29k**

OPERATIONAL PROJECTS

- 14 Council plans to undertake repairs pontoon mounting system at Smoky Bay Boat Ramp **\$36k**
- 15 Council plans to undertake reinstatement works on natural earth road verges that experience high pedestrian traffic **\$50k**
- 16 Detailed structural survey of Denial Bay Jetty & McKenzie Landing **\$38k**



HOW WILL COUNCIL FUND THE ANNUAL BUSINESS PLAN

As outlined earlier, the 2023/2024 Annual Business Plan has been prepared on the basis of Council focusing on the organisations long term financial sustainability whilst continuing to provide all of its current services to the Community.

The District Council of Ceduna's long term financial sustainability is pivotal in ensuring that on average, Council operates with an annual Operating Surplus whilst at the same time ensuring that Capital Expenditure on the replacement and refurbishment of existing assets is at least equivalent to the annual depreciation of those assets.

In delivering the services and projects detailed in this Annual Business Plan, Council plans to achieve a \$3.992 Million Operating Deficit , resulting from Total Operating Revenues of \$9.438 Million and Total Operating Expenses of \$13.430 Million.

In addition to the operational budget considerations, included within the 2023/2024 Annual Business Plan is Capital Expenditure of \$5.167 Million (\$4.611 Million on replacing and renewing existing assets and \$0.556 Million for New and Upgraded Assets).

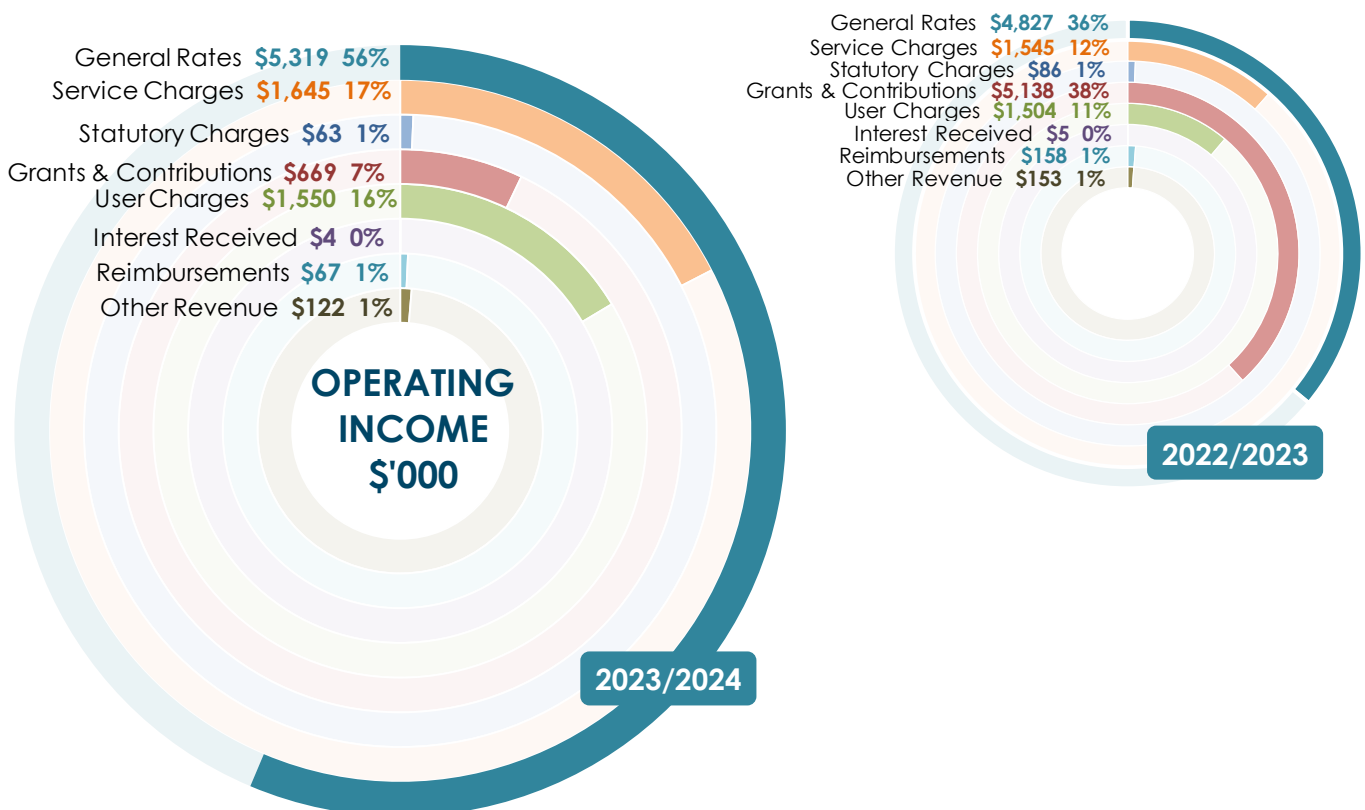
For further details of the Budgeted Annual Financial Statements refer to Appendix 1 of the Annual Business Plan.

Operating Income

Council has budgeted to receive reportable Operating Income of \$9.438 Million in 2023/2024 which is a decrease of \$3.978 Million or 29.65% on Council's estimated 2022/2023 Operating Income. The significant reduction is primarily due to all of Council's anticipated 2023/2024 Financial Assistance Grant funding (approx. \$2.505 million) being received in June 2023 and therefore was required to be reported as revenue in 2022/2023 instead of in 2023/2024 when it will be expended.

Council's operating income is derived from a number of different sources including Rates and Charges, Statutory and User Charges, Grants, Subsidies and Contributions, Investment Income and Other Income. Appendix 4 details the full listing of fees and charges for 2023/2024.

The following graph details the split in operating income categories for 2023/2024.



RATES AND SERVICE CHARGES

Council is proposing to levy \$6.964 Million in total rates and service charges for 2023/2024. The predominant portion of Council's total rate revenue is planned to be \$5.319 Million in general rate revenue.

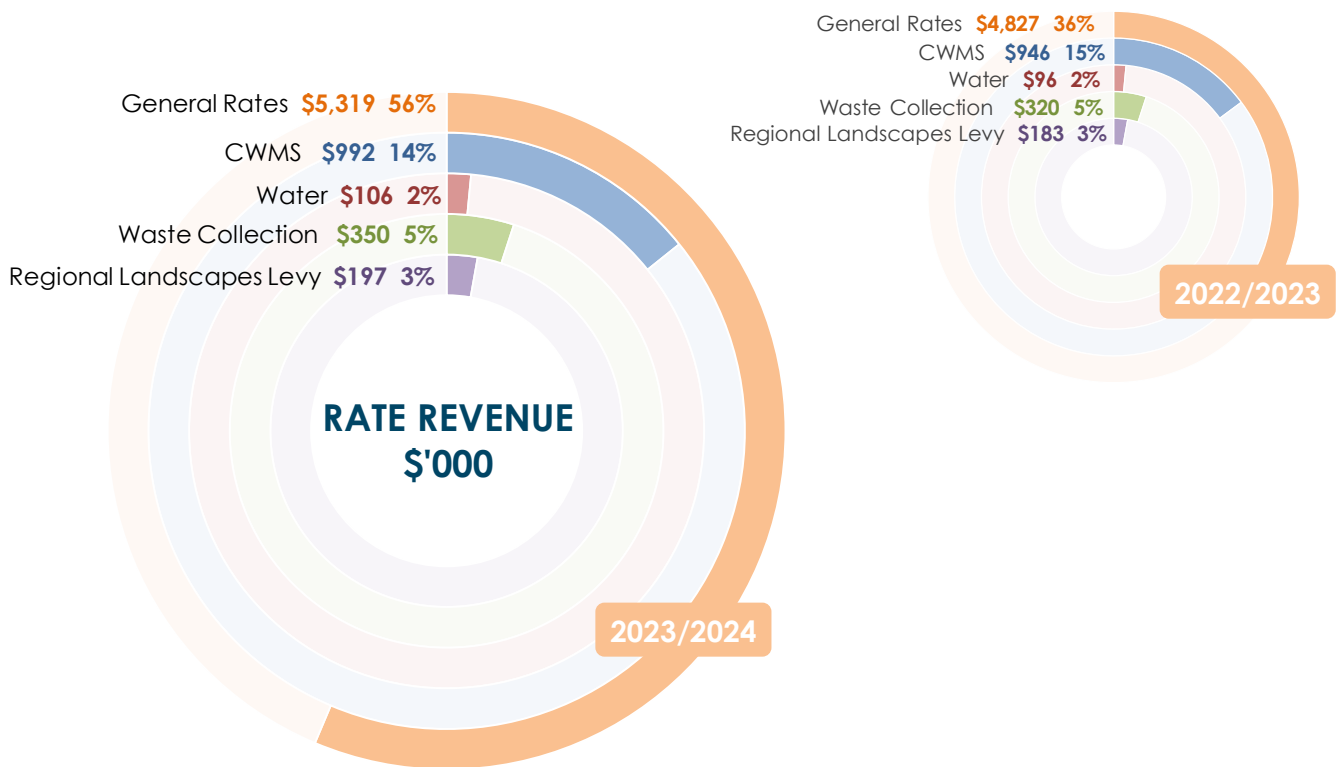
The following factors were considered as part of this decision:

- Consumer Price Index of 7.9% (March 2023) and estimated 5% - 10% increase in relevant goods and services over proceeding year
- Council Long Term Financial Plan recommendation of 2.1% General Rate Increase above CPI to fund current unfunded maintenance and future renewal of new Council Assets
- Enterprise bargaining agreements with wage and salary increases, plus 0.5% increase in superannuation guarantee payments

Also forming part of Council's rates income are service charges levied for Waste Collection Services, Community Wastewater Management Systems (CWMS) and the Ceduna/Koonibba Water West Scheme. In addition, Council also collects a separate rate (Regional Landscapes Levy) on behalf of the South Australian Government.

Additionally, information on all of Council's rates income streams are detailed under the heading "How Council Will Levy Rates and Charges" in this Annual Business Plan.

The following graph details the revenue received from the different rates streams for 2023/2024.



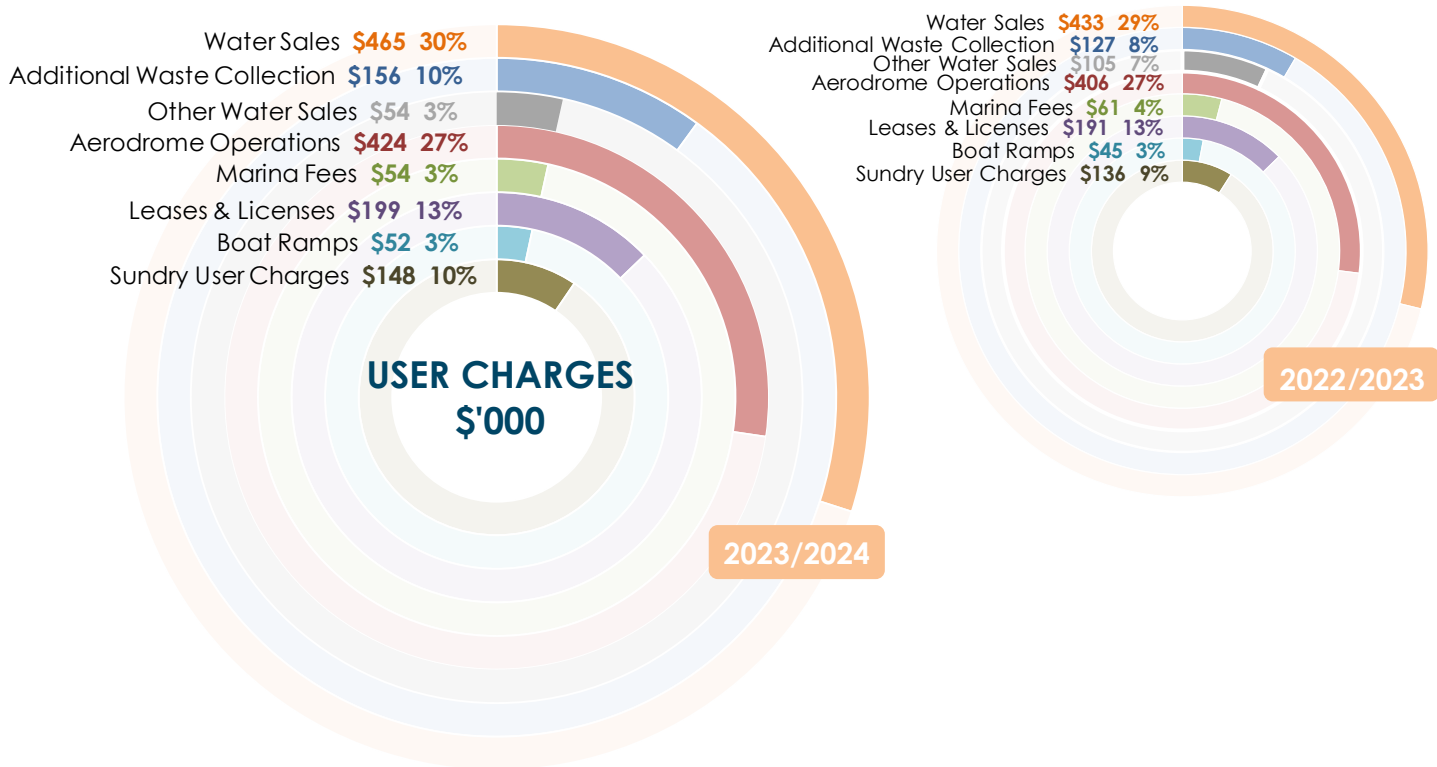
Details pertaining to Government and Council Rate Concessions, Rebates, provisions for assisting in cases of hardship in the payment of rates and Council's rights to sell land for the non-payment of rates can be found in Appendix 3 of this Annual Business Plan.

STATUTORY CHARGES

Council's statutory charges consist of income derived from dog registration fees, development and building fees, regulatory fees and fines. Council is expecting to generate \$0.063 Million in Statutory Charges in 2023/2024. These fees and charges are set and/or approved by the State Government through various legislations and Council is limited in setting any of these charges.

USER CHARGES

Council's user charges are derived from services and/or facilities Council provides on a fee for user basis. In 2023/2024 Council is forecasting to generate \$1.550 Million from this income stream. The following graph details the revenue forecast to be received from the different user charges for 2023/2024.



The following factors were considered when setting Council's user charges for 2023/2024:

- Cost Recovery v Community Service
- Affordability and capacity to pay
- Operating and Capital costs of Council facility
- Consumer Price Indices
- Contractual agreements/arrangements

It is Council's intention to ensure that user charges from "fee for use" Council services are sufficient to recover specific costs, however in some situations this is not practical.

GRANTS & CONTRIBUTIONS

Council is forecasting to receive \$0.669 Million in operating grants for 2023/2024 which is a decrease of \$4.469 Million on Council's 2022/2023 reportable grants received (without accounting for advanced payments).

This significant difference is due to \$2.505 million of Council's 2023/2024 Financial Assistance Grants being received in June 2023 rather than July 2023, which requires the grants to be recognised as revenue in 2022/2023.

In the event the June 2023, advanced payment did not occur, Council's 2022/2023 Grants Revenue would have been \$1.964million and 2023/2024 gran revenue would have been budgeted as \$3.174 million Taken into consideration

Council receives operating grants and subsidies for the following areas:

- Financial Assistance (General and Roads Assistance)
- Roads to Recovery Funding
- Contributions to Libraries

INTEREST INCOME

Council has budgeted interest income \$0.004 million for 2023/2024 as a result of interest revenue of Community Loan to the Ceduna Sports Club in 2022. Council has not budgeted any additional interest income, effective use of Council's Treasury Management Policy to offset variable interest rate debenture with cash reserves to reduce Council's Interest expenses will provide a more significant returns to Council.

REIMBURSEMENTS

Reimbursements consist of expenditure incurred on behalf of other entities where there are agreements in place to ensure that Council is appropriately compensated for costs without making a profit. Examples of budgeted reimbursements include Road maintenance on behalf of DPTI, Private Works and Utilities at Council's sites provided to others entities. Council's anticipated reimbursements 2023/2024 of \$0.067 Million.

OTHER

Other income consists of income generated Rebates and Distributions from Council's Insurance schemes and other sundry income from Council activities. For 2023/2024 it is anticipated that this will amount to \$0.122 Million.

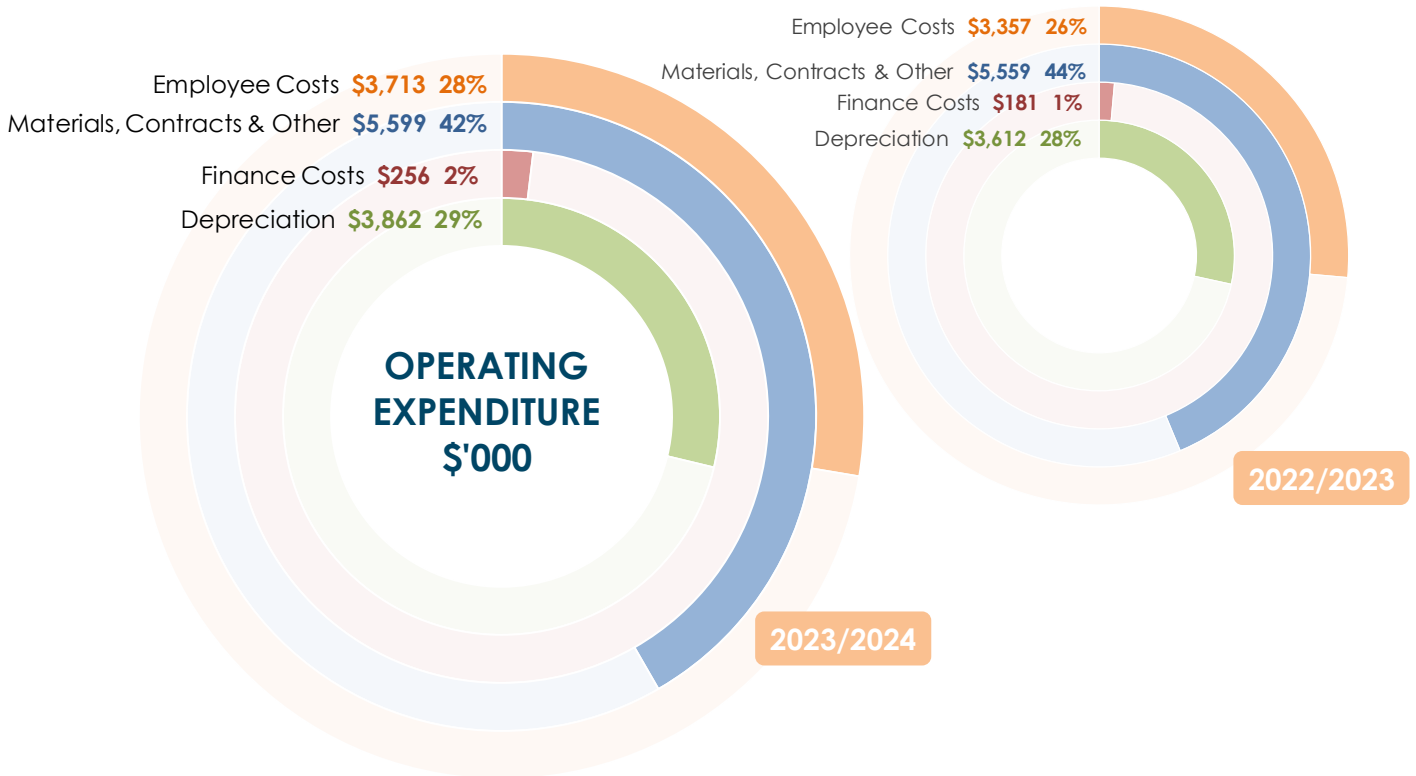
LOAN BORROWINGS

In 2023/2024 Council plans to borrow up to \$1.300 million for the upgrade of the Smoky Bay Wastewater Treatment Plant. Council also plans to make loan principal repayments \$0.507 Million in 2023/2024 on existing loans.

Operating Expenditure

In 2023/2024 Council has budgeted for operating expenditure of \$13.430 Million including depreciation of \$3.862 Million. This is a 5.67% or \$0.721 Million increase in Council's current budgeted operating expenditure compared to 2023/2024.

The following graph separates Council's 2023/2024 Operating Expenditure into its 4 primary categories:



EMPLOYEE COSTS

Council's employee costs budget consists of operating costs, associated with salaries and wages, superannuation, annual leave and long service leave liabilities, public holiday pay, workers compensation insurance and staff income protection insurance.

The employee costs for 2023/2024 of \$3.713 Million represents an increase of \$0.356 Million from 2022/2023, on the following basis:

- Estimation in 2023/2024 that all Council staff positions will be occupied for the full year. Council's 2022/2023 estimated employee costs included a reduction in employee costs where the position/s were vacant during the year.
- Estimated increase in salaries and wages rates as per Council's two (2) Enterprise Bargaining Agreements (EBA), and Increment movements and reclassification as dictated by Council's EBAs, plus increase in statutory superannuation guarantee contributions to employees
- Reduced portion of employee costs expensed to capital projects, resulting in higher portion of total employee costs reported as Operational expense.

MATERIALS, CONTRACTORS AND OTHER EXPENSES

Contributing 42% of the total operating expenditure, materials, contractors and other expenses is the largest portion of outgoings in Council operational expenditure budget. Included within this category are items such as:

- Plant and building maintenance
- Operational overhead costs such as Insurance, water, fuel and electricity
- Contracts for services (Waste Management, Patrol Grading, Cleaning, etc)
- Administration costs such as printing, stationery, postage, software licensing
- Event Contributions
- Eyre Peninsula Landscape Board Contribution

Council's budgeted materials, contractors and other expenses of \$5.599 Million for 2023/2024 is a \$0.040 Million (0.72%) increase from 2022/2023.

Whilst the overall increase in materials, contractors and other expenses appears to be minor, Council has budgeted for significant increases in several costs factor and in particular Insurance (22.5% increase) and Electricity (30%). To offset these cost increases, Council is proposing to reduce the level of service in some aspects of Council's operation to reduce costs.

FINANCE COSTS

Council has budgeted for a total of \$0.256 Million in interest payments, which is an increase of \$0.075 Million compared to 2022/2023 revised budget estimates.

Council staff will endeavour to continue with effective treasury management practices to minimise Council's interest expenses in 2023/2024 as it has during previous financial years.

DEPRECIATION

Council has budgeted a total of \$3.862 Million in depreciation for 2023/2024 which is an increase of \$0.250 Million compared to 2022/2023. Whilst Council continues to evolve its Asset Management Strategy, depreciation continues to be used as a measure to determine Council's level of renewal of its existing assets. This plan plans to fund 118% of depreciation by way of asset renewal expenditure.

IMPACT ON COUNCIL'S FINANCIAL POSITION

Local Government in South Australia has adopted a set of Key Financial Indicators which provide both an indicator of the current Financial Health (and hence Sustainability) of Council and can also demonstrate the improving (or declining) trend in Council's Financial Position over time.

Council's current Strategic Targets for each of the Local Government Financial Indicators, adopted as part of Council's Long Term Financial Plan are:

FINANCIAL INDICATOR	STRATEGIC TARGET
Operating Surplus (Deficit) Ratio	5 %
Net Financial Liabilities Ratio	< 80 %
Asset Sustainability Ratio	> 80 %

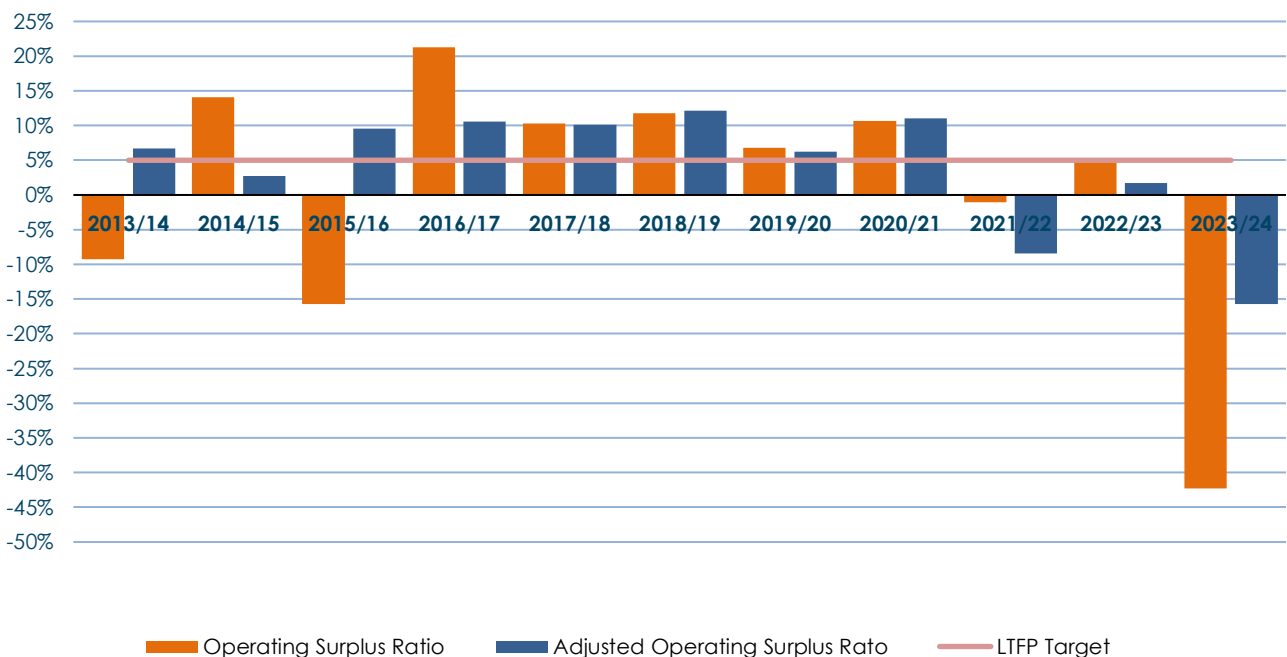
The following graphs show the Key Financial Indicator trends for the District Council of Ceduna over the last 5 years, in addition to the Key Financial Indicators pertaining to Council's 2023/2024 Annual Business Plan.

OPERATING SURPLUS RATIO

An operating surplus ratio indicates the extent to which operating revenues are sufficient to meet all operating expenses including depreciation as a percentage of total operating revenue. Due to fluctuating actual operating surpluses as a result of continual advance payments of Council's Financial Assistance Grants, Council's Adjusted Operating Surplus Ratio provides a more accurate representation of Council's operating position as revenue is recognised in the year that it is intended for rather than the year in which it is received.

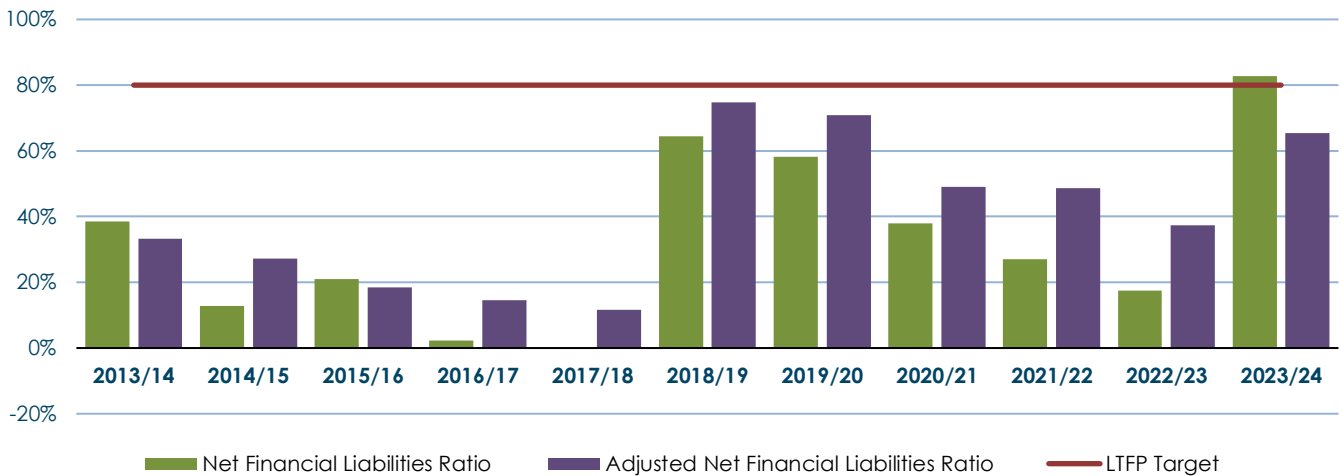
Council's projected 2023/2024 operating surplus ratio is well below Council's strategic target as a result of a significant portion of Council's grant revenue being reported in 2022-23 rather than 2023-24, reductions in revenue projections for various key Council activities, increases in operating costs associated with maintenance over the past two financial years and future renewal of constructed assets over and reduction in operating grant revenue relative in increases in costs due to Commonwealth Government freezing of indexation of General Purposes Financial Assistance Grants.

A continuation of Operating Deficits would place Council in a position where it may not be able to fund future services, including the renewal of existing assets without the necessity to borrow additional funds.



NET FINANCIAL LIABILITIES RATIO

This ratio indicates the extent to which the net financial liabilities (NFL) of the Council can be met by the Council's total operating revenue. Council's adjusted net financial liability takes into consideration adjustments to Council's reportable net financial liabilities and operating income for advance payments in Commonwealth Financial Assistance Grants.



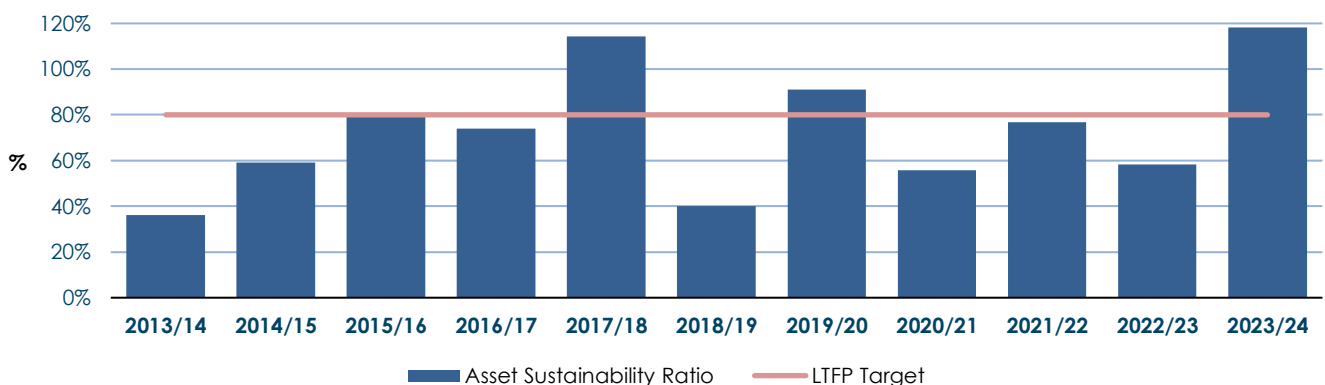
The construction of the Thevenard Marine Unloading Facility during 2018/2019 and 2019/2020 is the primary contributor to Council's increase in the Net Financial Liability Ratio compared with earlier years and in 2023/2024 Council is proposing additional borrowings for the construction of a replacement Smoky Bay Wastewater Treatment Plant.

Council's projected Net Financial Liabilities Ratio is below Council's maximum acceptable target debt level as a result of appropriate debt/treasury management. At Council's projected Net Liabilities, Council has the ability to overcome any further shocks to its Operating Position and is in a position in the short term to be able to fund immediate critical works, should the need occur.

Maintaining this result below the Long Term Financial Plan target indicates that Council's capacity to meet its financial obligations from operating revenues is reinforced.

ASSET RENEWAL FUNDING RATIO

This ratio indicates whether the Council is renewing or replacing existing physical assets at the rate at which they are wearing out.



Council's 2023/2024 projected asset renewal expenditure is 118% of Council's budgeted depreciation and is above Council's current target of 80%. Annual expenditure on asset renewals will fluctuate against Council's linear target of 80% due to the requirements in particular years to spend additional amounts, however these years should also be offset by years where the targeted expenditure is not met.

Note: Council is currently continuing to utilise the previously recognised method of calculating the asset sustainability ratio of net asset renewals as a percentage of depreciation, instead of the currently recognised method of showing net asset renewals as a percentage of asset renewals from Council's Infrastructure Asset Management Plan ("IAMP"). Council is currently developing a new IAMP for adoption within the 2023/2024 year.

LONG TERM FINANCIAL PLANNING

Council 2021/2022 reviewed its Long Term Financial Plan ("LTFP") 2023-2032 to incorporate Council's then operating position and future operating assumptions. Council LTFP projected an adjusted operating deficit of \$0.566 million and capital expenditure of \$2.732 million and net financial liability ratio of 64.8% for the 2023/2024 financial year.

The 2023/2024 Annual Business Plan will not meet these forecasted results for the following key reasons:

- Significant increases in Employee Costs, Material & Contractors and Depreciation rates since 1 July 2022, which has resulted in an additional \$1.105m in operating expenses compared to Council's LTFP. In the same instances however, Council's projected operating revenue for 2023/2024 is only \$0.249m high than LTFP estimates.
- Reportable projected Capital Expenditure of \$5.167 million initially included within it 2022/2023 capital projects budgeted for commencement and completion in 2023/2024. Removing these items, places Council's new projected Capital Expenditure at \$2.633m which is only \$0.099m shy of Council's LTFP estimates.

In previous years, the Operating position indicated that Council has been able to meet the cost of existing asset renewal (replacement) after meeting its normal operating expenses, and new assets were only purchased or constructed by further forgoing the replacement of existing assets. However these previous results have been enhanced as Council has been fortuitous in receiving additional operating grants.

Whilst Capital Grants from the State and Federal Governments assist in the construction of new assets, particularly for road construction and sealing, they are generally very narrow in their scope and usually require Council to contribute at least half of the Capital cost, which further reduces Council's ability to fund the renewal of existing assets.

Repeated years of significant grant funding for the construction of new and/or renewed infrastructure has increased Council's operating budget as these newer facilities require more maintenance or the future renewal costs will be of a higher value. These additional costs, whilst Council also experiencing lower revenue projections at the Ceduna Aerodrome and Thevenard Marina, has meant over the past several years, Council operating position has moved towards prolonged Operating Deficits.

The ultimate achievement of an Operating Surplus means that Council can meet all of its Operating Expenses (for the provision of services to the community) and the average long term renewal costs for existing physical Infrastructure assets (roads, buildings, plant and equipment) from its Operating Revenues (including rates) and is then able to use the Operating Surplus to purchase or construct new (additional) assets for the benefit of the community.

There will always be competing priorities from year to year, and this plan illustrates Council's proposal to commit 118% of its Capital Expenditure to the renewal of a wide range of existing Community infrastructure, whilst also investing in a modest level of new asset construction.

The next step for Council will be to complete its IAMP and align this with Council's Long Term Financial Plan to present to the Community the various funding options in order to fully fund asset renewal in the medium to long term future.

The greatest challenge of Council is in progressing towards a 5% Operating Surplus Ratio without the need to rely on one off grants to achieve this target, whilst both operating and capital costs continue to increase at rates above the Consumer Price Index ("CPI").

HOW COUNCIL WILL LEVY RATES AND CHARGES

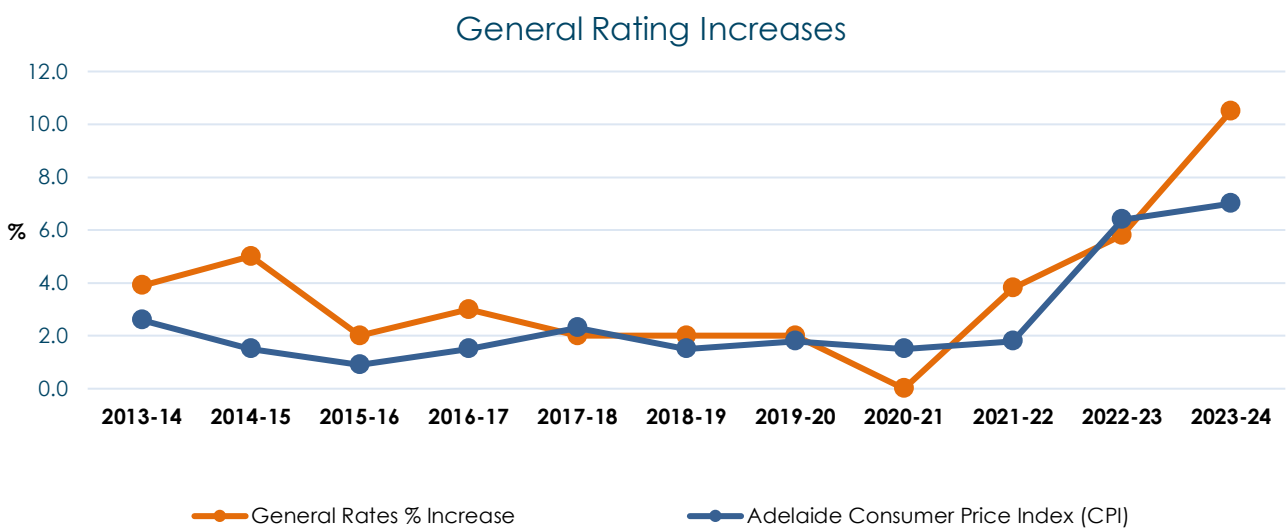
Council has limited options to generate the income required to pay for services which it provides to the community. It receives some State and Federal government grants and subsidies, and some income can be raised through fee paying services and facilities, fines, expiations and commercial activities, however the primary source of income for Council is a property based tax – “Council Rates”.

Rate revenue is an integral part of the Council's financial resource base, the value of which is determined through Council's desire, on behalf of the community, to achieve the strategies articulated in Council's Strategic Plan and planned in the Annual Business Plan. Other rating considerations include the current economic climate, in which the major influencing factors are movements in inflation and interest rates, increased legislative responsibilities and the need to manage, maintain and improve the community's infrastructure assets.

Council over the years 2017/2018 – 2020/2021 restrained from increasing rates by more than CPI, whilst the costs associated with delivering and maintaining services have increased by more than CPI. In reviewing Council's long term operating outlook, Council's LTFP recommends that Council's General Rate increases should be approximately 2.1% above CPI to maintain Council's current levels of services.

Council plans a 10.5% increase in total General Rate Revenue on existing rateable assessments, relative to General Rate Revenue in 2022/2023, whilst general rate revenue on new rateable assessment will be considered as additional revenue.

The graph below details Council's previous approved increases in general rates over the past seven years



Whilst Council's LTFP recommends General Rate increases of 2.1% above CPI, Council's planned increase in General Rate Revenue of 10.5% that is 3.5% above forecast CPI for 2023/2024. Council plans this increase due to Council's total General Rate increase 5.8% in 2022/2023 being less than CPI of 6.4%, in a year where Council's overall operating costs in 2022/2023 have increased by 13.5% relative to 2021/2022. Without a significant increase in General Rate Revenue above CPI, Council's projected long term financial sustainability would be questionable.

Whilst it was recommended that Council's General Rate revenue increase should be even higher in 2023/2024, Council is mindful that with the effects of a change in rating and cost pressures that households and businesses are currently experiencing, whilst not ideal the planned 10.5% is a balanced increase within current circumstances.

General Rates

DIFFERENTIAL GENERAL RATE

Previously the District Council of Ceduna has maintained a General Rates strategy of applying 7 Differential Rates in the dollar (according to locality) applied to the Site Value for properties, in conjunction with a Fixed Charge payable on all properties in the defined 4 townships (Ceduna, Thevenard, Smoky Bay and Denial Bay), 2 defined locations (Ceduna Waters and Industrial) and rural areas.

The use of differential rates is an equitable means of distributing the rate burden between ratepayers based upon levels of service and infrastructure provided in different areas of the district.

Council also levies Council Rates on assessments determined by tenancies using the definition of an allotment as defined in accordance with Section 152(5)(a)(ii) of the Local Government Act 1999. As a result, separate areas of a parcel of land will be individually rated, if Council believes that these portions are separately leased or licensed to separate entities that are not the owner of the land. Council plans to continue with this valuation determination for 2023/2024.

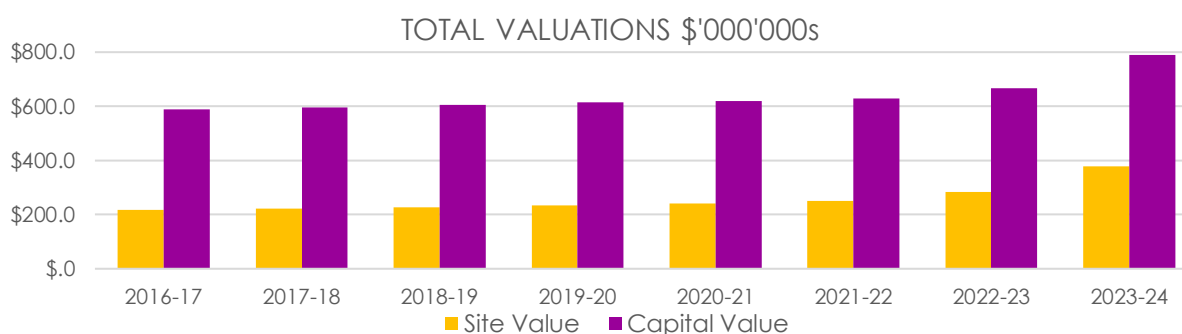
As a result of amendments to the Local Government Act 1999, Councils as of 1 July 2024 who don't already calculate general rates based on Capital (Improved) Value, will be required to calculate general rates using Capital Valuations only. From 1 July 2022, of the 63 South Australian Local Government areas, only six Councils (including District Council of Ceduna) continued to calculate general rates by Site Value. Council is proposing to move from Site (Unimproved) Value to Capital Values for general rating purposes for the 2023/2024 financial year.

As part of Council's planned transition from Site to Capital Values, Council is also proposing to change its differential general rates from a location based system, to differentiating by land uses as determined by the Office of Valuer General.

The following table illustrates the planned Land Use differential rate categories for 2023/2024 and the number of properties within each category for 2023/2024.

Planned Land Use Differential	Number of Assessment for Planned Differential	Local Government Land Use Codes
Residential	1403	Residential
Commercial	159	Commercial - Shop
		Commercial - Office
		Commercial - Other
Industrial	21	Industry - Light
		Industry - Other
Primary Production	452	Primary Production
Vacant	270	Vacant Land
Other	29	Other

As Council is planning to calculate general rates based upon Capital Value and not Site Value for 2023/2024, it is important to understand how the change in valuation methodology will effect property owners for 2023/2024. The following graph illustrates the overall Capital and Site Values for each financial year dating back to 2016/2017. For 2023/2024, Council's overall Capital Values are currently projected to be \$789.3million (18.3% increase of 2022/2023) whilst total Site Values for 2023/2024 are projected \$378.9million (33.5% increase on 2022/2023).



Although total Site Valuations equate to 48% of total current Capital Valuations in 2023/2024, Council has needed to take into consideration significant differences in Site Value compared to Capital Valuations across the different Land Uses that are defined by the Office of Valuer General.

As the following table outlines, whilst the total Site Valuations are 48% of total Capital Valuations, some Land Uses have a much lower Site Value to Capital Value percentage such as Residential (26%) and Commercial (28%), whilst Vacant (93%) and Primary Production (82%) have rather high Site Value to Capital Value percentage.

	Site Values \$'000,000			Capital Values \$'000,000		
	2022/2023	2023/2024	Change %	2022/2023	2023/2024	Change %
Residential	\$90.2	\$95.3	5.6%	\$344.1	\$361.8	5.1%
Commercial	\$22.6	\$25.0	10.7%	\$77.9	\$88.7	13.9%
Industrial	\$3.6	\$3.9	9.3%	\$8.8	\$9.9	12.9%
Primary Production	\$127.0	\$210.8	66.0%	\$170.9	\$256.1	49.8%
Vacant	\$23.0	\$25.4	10.6%	\$25.0	\$27.3	9.4%
Other	\$17.4	\$19.0	9.0%	\$40.3	\$45.5	12.7%
TOTAL	\$283.8	\$379.4	33.7%	\$667.0	\$789.3	18.3%

If Council planned to continue differentiating by location instead of Land Use, Residential and Commercial property owners overall, would have experienced significant additional increase in general rates above already planned general rates, in comparison to Primary Production and Vacant land owners, due to on average having a much higher Capital Value compared to current Site Values. In proposing a change to differentiating by land use, the Council have considered that by differentiating by land uses instead of location for 2023/2024, the Council may be able to negate some of the adverse effects to Residential and Commercial properties by proposing lower differential general rates for these Land Use categories, compared to say Vacant and Primary Production properties.

Based on Council's planned 10.5% increase in General Rate Revenue, changes in site valuation to capital valuations and the adjustment of the level of differential rating on categories based upon Land Use for 2023/2024, the following table details the planned rates in the dollar applied to each of the rating differentials for 2023/2024 for Council to achieve its intended rating strategy for 2023/2024

Cents in Dollar - Differential	Residential	Commercial	Industry	Other	Vacant	Primary Production
2023/2024	0.462384	0.596744	0.965099	0.382974	1.282444	0.604286

GENERAL RATES – FIXED CHARGE

Council considers it appropriate that all rateable properties make a contribution to Council's costs in providing services and amenities for the Community, including creating and maintaining the physical infrastructure that supports each property. Section 152 of the Local Government Act 1999 provides for the application of a Fixed Charge as a component of Council's General Rate Revenue.

A Council may impose a fixed charge on every property in its area, provided that it has not imposed a minimum rate. Where two or more undeveloped adjoining assessments have the same owner, or where there is a single farm enterprise comprising more than one property, only one fixed charge may be payable by the ratepayer. Council may not apply a fixed charge which equates to more than 50% of Council's total General Rate Revenue.

The Council plans increases its fixed charge by 10% relative to the 2022/2023 fixed charge of \$700 per rateable property to \$770 per rateable property, which equates to 29.8% of Council's total general rate revenue.

GENERAL RATE CAPPING

Council will continue to apply separate General Rate Capping mechanisms to assist with offsetting unreasonable increases in General Rates levied from 2022/2023 to 2023/2024 as a result of the change from Site Value to Capital Value to general rating purposes.

Council plans to apply a General Rate Cap of 30.0% to eligible properties (see Appendix 3 for eligible properties) against General Rates levied against their property in 2022/2023, to provide reasonable relief from significant increases due to the change to Capital Valuations in a year where Council's General Rate revenue increase is also planned to be 10.5% .

The application of this capping mechanisms will result in 654 assessments receiving general rate relief totalling in \$294,260 of General Rates being redistributed to other assessments as a result of significant changes due to change in use of valuation. 496 of these assessments are within Residential land use area where total capping of \$170,232 is planned to be applied in 2023/2024.

GENERAL RATING EFFECTS ON EXISTING ASSESSMENTS

As a result of Council's 10.5% increase in General Rates (relative to 2022/2023 assessments), changes in valuation methodology and the planned change in differential rating to land use for 2023/2024 from location based in 2022/2023, the following table summarises the effects of Council's planned General Rating principals for all assessments within each new land use rating category.

	2022/2023		2023/2024			AVE. CHANGE ON EXISTING ASSESSMENTS	
	Total Rate Revenue \$'000	Ave. per Assessment	Revenue on Existing \$'000	Ave. per Assessment	New Assessment Revenue	\$	%
Residential	2,330	1664.29	2,571	1,835.10	3,579	170.81	10.26%
Commercial	446	2821.15	486	3,097.77	6,141	276.62	9.81%
Industry	59	2810.52	65	3,105.63	0	295.11	10.50%
Other	45	1539.64	49	1,701.30	0	161.67	10.50%
Vacant	421	1560.51	466	1,724.38	0	163.86	10.50%
Primary Production	1,497	3341.86	1,644	3,660.08	10,335	318.23	9.52%

487 of the Council's existing rateable assessments (20.9%) will experience a reduction in the General Rates levied on their assessments relative to 2022/2023, whilst a further 425 of Council's existing rateable assessments (18.3%) will experience a general rate increase of 10.5% or less relative to 2022/2023.

In a year where Council is proposing a General Rate increase of 10.5% and 39.2% of existing assessments will general rate increases of less than 10.5% , a large amount of existing assessment will experience increases in general rate revenue relative to 2022/2023 of more than 10.5% .

Council rate modelling shows that in 2023/2023, 1345 (57.8%) of Council's existing assessment will experience general rate increases of between 10.5% and 30.0% as a result of previously mentioned factors in the redistribution of General Rate revenue in 2023/2024.

As a result of redistribution of general rate revenue in 2023/2024, Residential properties will be most affected by Council's planned rating changes with 931 (66.5%) of existing assessments experiencing increases of between 10.5% and 30.0% with Vacant land (123 assessments) and Primary Production (188 assessments) and Commercial (78 assessments) land uses also have a large percentage of increases relative to 2022/2023.

Community consultation on Council's planned changes in Valuations and Differential categories in accordance with Section 151 of the Local Government Act 1999, is being performed in parallel with Council's Community Consultation of the 2023/2024 Annual Business Plan.

Service Charges

WASTE COLLECTION

Council currently provides a kerbside refuse collection and disposal service for all developed assessments within the townships of Ceduna, Thevenard, Smoky Bay, Denial Bay and other specifically designated locations within Council's boundaries. This service entitles all assessments levied the service charge to the collection of one (1) 240 litre mobile garbage bin each week from their property or a location defined by Council.

Additional kerbside collection for residential or commercial premises can be arranged at an additional cost to the property. Additional refuse collection charges can be found in Council's planned 2023/2024 Fees & Charges schedule.

The Waste Collection Service Charge is derived from the direct costs associated with Kerbside Waste Collection and the portion of the costs associated with operation and maintenance of the Ceduna Refuse Site directly attributable to the volume of refuse disposed into the Ceduna Refuse Site.

Council's Waste Collection Service Charge for 2022/2023 was \$188.80 per assessment. Following a review of Council's Service Charge modelling for Waste Collection, Council plans a Waste Collection Service Charge for 2023/2024 of \$206.32 per assessment, which represents a 9.2% increase relative to the 2022/2023 Service Charge.

WATER SERVICE CHARGE

The Council has previously undertaken construction of infrastructure to provide a general water supply to the residents of defined rural properties and the Denial Bay Township as part of the Ceduna/Koonibba Water West Scheme.

A review of the Water West revenue streams in 2014-15 determined future capital renewals of the scheme to be funded by standing service and connection charges, with the annual operating and maintenance costs to be collected by the consumption charge charged to users of the scheme.

Council plans to continue using two (2) differing service charges based on land use of assessments within Council's boundaries that are adjacent to the mains pipeline under the provisions of Section 155 of the Local Government Act 1999.

Additionally for all other connected users that do not meet the service charges provisions in accordance with Section 155 of the Local Government Act 1999, a Water Connection Fee per meter will be charged (See Council's planned 2023/2024 Fees & Charges schedule for the planned Water Connection Fee).

The following table details the Water Service Charges per assessment planned for 2023/2024.

WATER SERVICE CHARGE (BY LAND USE)	Category	Charge per meter	
		2022/2023	2023/2024
Residential, Vacant Land & Commercial	Connected	\$ 440.52	\$ 482.88
All Other Land Uses	Connected	\$ 752.92	\$ 825.34
All Land Uses	Unconnected	\$ 264.20	\$ 289.64

COMMUNITY WASTEWATER MANAGEMENT SYSTEMS

The District Council of Ceduna provides Community Wastewater Management Systems (**CWMS**) to the townships of Ceduna, Thevenard and Smoky Bay to provide for the removal, treatment and environmentally appropriate disposal of domestic waste water.

An Annual CWMS Service Charge is applied to all properties serviced by these systems to meet the establishment, refurbishment and ongoing operating costs of providing the service, under the provisions of Section 155 of the Local Government Act 1999 and to ensure that the charge complies with the National Water Initiative Pricing Principles as required by the Essential Services Commission of South Australia for the provision of Sewerage Retail Services.

An annual review of the Service Charge is undertaken to account for variations in the cost of goods and services used in providing the CWMS services and take into consideration the long term financial sustainability of the schemes on a "Whole of Life" basis.

As a result of the planned upgrade to Smoky Bay Wastewater Treatment Plant and adjustments in the replacement intervals of key infrastructure within the Ceduna Wastewater Treatment Plant, Council is proposing an increase of 7.4% per Occupied CWMS unit for 2023/2024.

Council applies Annual CWMS Service Charges to properties based on a "Unit Charge" system in accordance with the "Code for Establishing and Applying Property Units", as referred to in Section 155 of the Local Government Act 1999 and Regulation 12 of the Local Government (General) Regulations 2013.

In practical application, this means that a conventional residential property is charged one (1) Annual CWMS Service Charge (one Unit Charge), while a property which contributes larger volumes of effluent into a CWMS than a domestic dwelling (e.g. Hotel, Motel, Caravan Park, Commercial facility) may be charged more than one Unit Charge to compensate for the greater level of use of the CWMS.

A differential of 25% between Occupied and Vacant unit charges is applied to reflect the difference between the infrastructure construction Capital costs (incurred for both vacant & occupied properties) and operational effluent treatment & disposal costs (incurred only for occupied properties).

The following table details the CWMS Service Charges planned for 2023/2024.

CWMS SERVICE CHARGE	Charge per Unit	
	2022/2023	2023/2024
Occupied	\$ 529.90	\$ 562.44
Vacant	\$ 397.45	\$ 421.82

Separate Rates

REGIONAL LANDSCAPES LEVY

Following the introduction of the Landscape South Australia Act 2019 to replace the Natural Resources Management Act 2004, The Eyre Peninsula Landscapes Board (the Board) has now superseded the Eyre Peninsula Natural Resources Management (EPNRM) Board.

The application of the new Landscapes Board is similar to the EPNRM where Council is required to pay an annual contribution fee to the Landscapes Administration Fund, which distributes the appropriate funds to the Regional Landscape Board. The Board spends this levy in managing and protecting priority water, land, marine and biodiversity assets on the Eyre Peninsula.

The District Council of Ceduna is also required by legislation to subsequently reimburse itself for the Levy paid to the Board, by imposing a Separate Rate by the deemed land use on each property, against all of the rateable properties within the Council area.

Council is effectively operating as a revenue collector for the Board in this regard, and receives minimal financial benefit from this separate rate. Following the release of the Board's Annual Business Plan, Council's contribution for 2023/2024 will increase to \$196,928 which is an 8.85% on Council's 2022/2023 contribution.

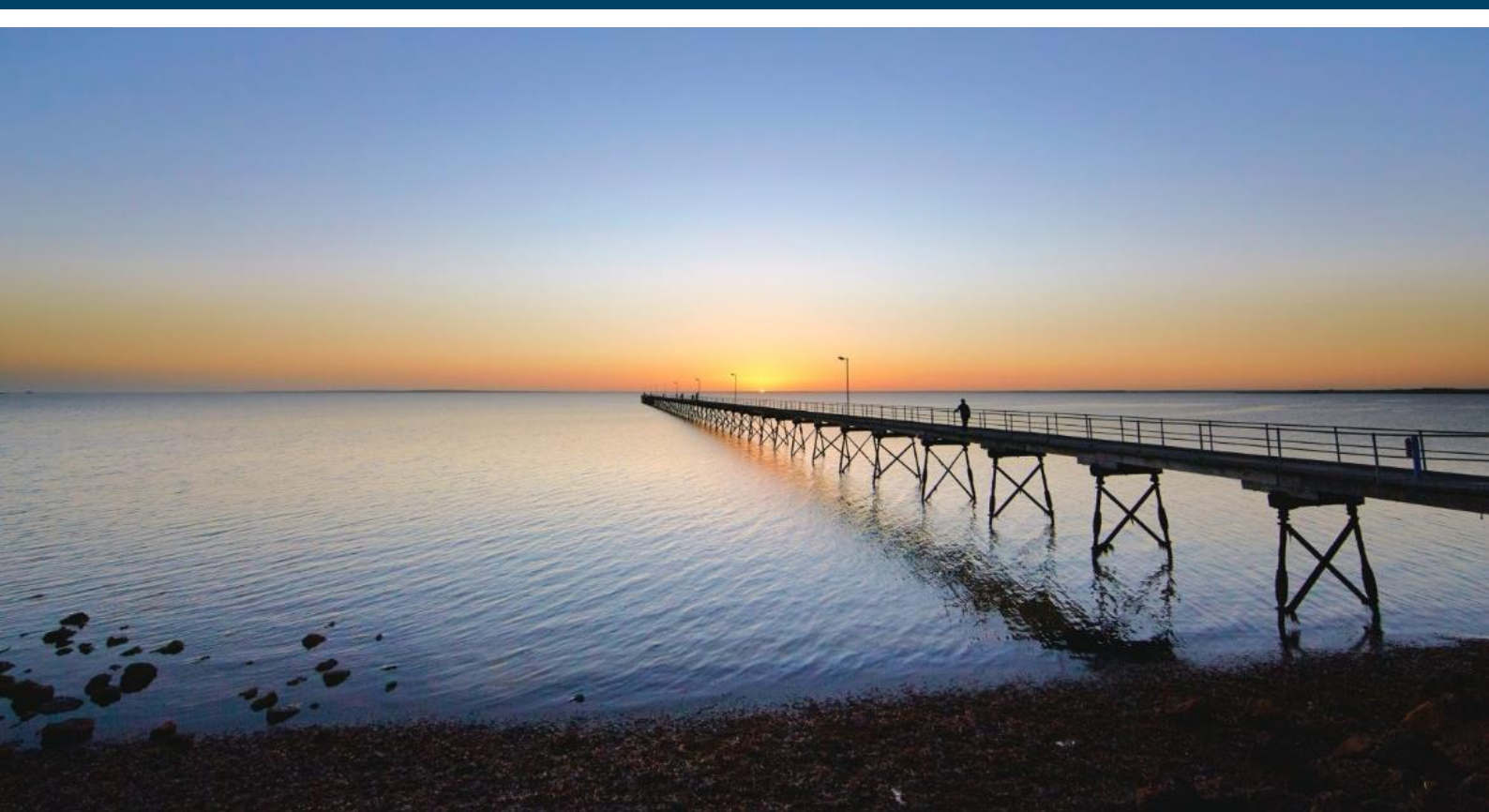
The following table details the planned Regional Landscapes Levy Separate Rate for 2023/2024.

Eyre Peninsula Landscapes Board Levy (by Land Use)	Rates per Land Use	
	2022/2023	2023/2024
Residential, Vacant Land & Other	\$ 81.25	\$ 87.43
Commercial & Industrial	\$ 121.87	\$ 131.14
Primary Production	\$ 162.50	\$ 174.85

Although Council's planned contribution relative to 2022/2023 will reduce, the individual increase in each Separate Rate will be 7.6%.

Details pertaining to Government and Council Rate Concessions, Discretionary and Mandatory Rebates, provisions for assisting cases of hardship in the payment of rates and Council's rights to sell land for the non-payment of rates can be found in Appendix 3 of this Annual Business Plan.

APPENDIX 1: BUDGETED FINANCIAL STATEMENTS 2023/2024



Statement of Comprehensive Income

2021/22 Actuals	2022/23 Budget		2023/24 Budget
\$'000s	\$'000s	INCOME	\$'000s
4,505	4,826	General Rates	5,319
1,522	1,546	Other Rates	1,644
80	86	Statutory Charges	63
1,284	1,504	User Charges	1,550
3,483	5,138	Grants & Contributions	669
1	5	Investment Income	4
86	158	Reimbursements	67
113	153	Other Income	122
11,074	13,416	TOTAL INCOME	9,438
EXPENSES			
3,107	3,357	Employee Costs	3,713
4,512	5,559	Materials, Contracts & Other Expenses	5,599
132	181	Finance Costs	256
3,443	3,612	Depreciation	3,862
11,194	12,709	TOTAL EXPENSES	13,430
(120)	707	OPERATING SURPLUS/(DEFICIT)	(3,992)
(178)	-	Net Gain on Disposal	-
1,021	-	Amounts specifically for new or upgraded assets	300
723	707	NET OPERATING SURPLUS/(DEFICIT)	(3,692)
OTHER COMPREHENSIVE INCOME			
-	-	Physical resources received free of charge	-
3,577	-	Change in revaluation surplus	-
4,300	707	TOTAL COMPREHENSIVE INCOME	(3,692)

Balance Sheet

2021/22 Actuals	2022/23 Budget		2023/24 Budget
\$'000s	\$'000s	ASSETS	\$'000s
CURRENT ASSETS			
134	6,752	Cash & Cash Equivalents	2,036
1,455	1,165	Trade & Other Receivables	1,000
326	169	Inventories	756
1,915	8,086	TOTAL CURRENT ASSETS	3,792
NON-CURRENT ASSETS			
135	122	Financial Assets	59
131,222	132,529	Infrastructure, Property, Plant & Equipment	133,787
1,231	-	Other Non-Current Assets	-
132,588	132,651	TOTAL NON-CURRENT ASSETS	133,846
134,503	140,737	TOTAL ASSETS	137,638
LIABILITIES			
CURRENT LIABILITIES			
1,259	1,000	Trade & Other Payables	800
330	460	Borrowings	510
612	617	Provisions	617
2,201	2,077	TOTAL CURRENT LIABILITIES	1,927
NON-CURRENT LIABILITIES			
	-	Trade & Other Payables	-
2,182	7,822	Borrowings	8,565
339	350	Provisions	350
2,521	8,172	TOTAL NON-CURRENT LIABILITIES	8,915
4,722	10,249	TOTAL LIABILITIES	10,842
129,781	130,488	NET ASSETS	126,796
EQUITY			
37,998	38,705	Accumulated Surplus	35,013
91,783	91,783	Other Reserves	91,783
129,781	130,488	TOTAL EQUITY	126,796

Cash Flow Statement

2021/22 Actuals	2022/23 Budget		2023/24 Budget
\$'000s	\$'000s	CASHFLOWS FROM OPERATING ACTIVITIES	\$'000s
RECEIPTS			
6,034	6,533	Rates - general & other	6,963
88	86	Fees & other charges	63
1,364	1,649	User charges	1,715
1	5	Investment receipts	4
3,645	5,138	Grants utilised for operating purposes	669
86	158	Reimbursements	54
603	153	Other revenues	185
PAYMENTS			
(3,127)	(3,357)	Operating Payments to employees	(3,713)
(4,995)	(5,818)	Operating Payments to suppliers	(6,386)
(139)	(181)	Finance Payments	(256)
3,560	4,366	NET CASH PROVIDED BY (OR USED IN) OPERATING ACTIVITIES	(702)
CASHFLOWS FROM INVESTING ACTIVITIES			
RECEIPTS			
1,171	-	Amounts specifically for new or upgraded assets	300
33	30	Sale of Replaced Assets	48
-	-	Sale of Surplus Assets	-
-	13	Repayment of Community Loans	13
PAYMENTS			
(381)	(1,429)	Expenditure on new or upgraded assets	(557)
(2,675)	(2,132)	Expenditure on renewed assets	(4,611)
(148)	-	Loans to Community Groups	-
(2,000)	(3,518)	NET CASH PROVIDED BY (OR USED IN) INVESTING ACTIVITIES	(4,807)
CASHFLOWS FROM FINANCING ACTIVITIES			
RECEIPTS			
-	-	Proceeds from bonds & Deposits	-
-	6,277	Proceeds from Borrowings	1,300
PAYMENTS			
(1,561)	(507)	Repayment of Borrowings	(507)
(1,561)	5,770	NET CASH PROVIDED BY (OR USED IN) FINANCING ACTIVITIES	793
(1)	6,618	NET INCREASE (DECREASE) IN CASH HELD	(4,716)
135	134	CASH AT BEGINNING OF YEAR	6,752
134	6,752	CASH AT END OF YEAR	2,036

Statement in Changes of Equity

2021/22 Actuals	2022/23 Budget		2023/24 Budget
\$'000s	\$'000s	ACCUMULATED SURPLUS	\$'000s
37,275	37,998	Balance at end of previous year	38,705
4,300	707	Net Surplus/(Deficit)	(3,692)
	-	Transfer From Reserves	-
(3,577)	-	Transfer To Reserves	-
37,998	38,705	BALANCE AT END OF YEAR	35,013
ASSET REVALUATION RESERVE			
88,206	91,783	Balance at end of previous year	91,783
3,577	-	Gain on revaluation of infrastructure, property, plant & equipment	-
	-	Transfer to Accumulated Surplus on sale of infrastructure, property, plant & equipment	-
91,783	91,783	BALANCE AT END OF YEAR	91,783

Uniform Presentation of Finances

2021/22 Actuals	2022/23 Budget		2023/24 Budget
\$'000s	\$'000s		\$'000s
11,074	13,416	Operating Revenue	9,438
(11,194)	(12,709)	less Operating Expenses	(13,430)
(120)	707	Operating Surplus/(Deficit) before Capital Amounts	(3,992)
LESS NET OUTLAYS ON EXISTING ASSETS			
2,675	2,132	Capital Expenditure on renewal and replacement of Existing Assets	5,021
(3,443)	(3,612)	less Depreciation, Amortisation and Impairment	(3,862)
	(30)	less Proceeds from Sale of Replaced Assets	(48)
(768)	(1,510)	NET OUTLAYS ON EXISTING ASSETS	1,111
LESS NET OUTLAYS ON NEW AND UPGRADED ASSETS			
381	1,429	Capital Expenditure on New and Upgraded Assets	557
(1,171)	-	less Amounts specifically for New and Upgraded Assets	(300)
(33)	-	less Proceeds from Sale of Surplus Assets	-
(823)	1,429	NET OUTLAYS ON NEW AND UPGRADED ASSETS	257
1,471	788	NET LENDING/(BORROWING) FOR FINANCIAL YEAR	(5,360)

Financial Indicators

2021/22 Actuals	2022/23 Budget		2023/24 Budget
(120)	707	Operating Surplus/(Deficit)	(3,992)
		Being the Operating Surplus/(Deficit) before Capital Amounts	
(867)	224	Adjusted Operating Surplus/(Deficit)	(1,487)
		Being the Operating Surplus/(Deficit) before Capital Amounts after accounting for advanced Financial Assistance Grants (FAG) Payments	
2,998	2,332	Net Financial Liabilities	7,806
		Net Financial Liabilities are defined as Total Liabilities less financial assets	
-1.1%	5.3%	Operating Surplus Ratio	-42.3%
		<u>Operating Surplus divided by Total Operating Income</u>	
		This ratio expresses the Operating Surplus as a percentage of Total Operating Revenue	
-8.4%	1.7%	Adjusted Operating Surplus Ratio	-15.8%
		<u>Adjusted Operating Surplus divided by Adjusted Operating Income</u>	
		This ratio expresses the Adjusted Operating Surplus as a percentage of Adjusted Operating Revenue accounting for advance FAG payments	
27.1%	17.4%	Net Financial Liabilities Ratio	82.7%
		<u>Net Financial Liabilities divided by Total Operating Revenue</u>	
		This ratio expresses the Net Financial Liabilities as a percentage of Total Operating Revenue	
48.6%	37.4%	Adjusted Net Financial Liabilities Ratio	65.4%
		<u>Adjusted Net Financial Liabilities divided by Adjusted Operating Revenue</u>	
		This ratio expresses the Adjusted Net Financial Liabilities (adjusted for Advanced Payments) as a percentage of Adjusted Operating Revenue accounting for advance FAG payments	
1.2%	1.3%	Interest Cover Ratio	2.7%
		<u>(Interest Expense less Interest Income) divided by Total Operating Revenue</u>	
		This ratio expresses Council's net interest expense as a percentage of Operating Revenue	
76.7%	58.2%	Asset Sustainability Ratio	118.2%
		<u>Net Asset Renewals divided by Depreciation Expense</u>	
		Net Expenditure on renewal of assets expressed as a percentage of depreciation expense	

APPENDIX 2: FUNCTIONS & COST CENTRE DETAILS



Operating Budget

Function	Cost Centre	Total
BUSINESS UNDERTAKINGS		
	Property Portfolio	\$15,538
	Revenue	-\$140,729
	Expenditure	\$156,267
	Sewerage/ STEDS	-\$67,550
	Revenue	-\$1,017,277
	Expenditure	\$949,727
	Water Supply - Domestic	\$165,724
	Revenue	-\$570,203
	Expenditure	\$735,927
	Jet A1 fuel sales	\$55,148
	Revenue	-\$145,000
	Expenditure	\$200,148
	Marine Offloading Facility	\$408,779
	Revenue	-\$55,000
	Expenditure	\$463,779
BUSINESS UNDERTAKINGS Total		\$577,638
COMMUNITY SERVICES		
	Crime Prevention	\$81,151
	Expenditure	\$81,151
	Other Fire Protection	\$29,239
	Expenditure	\$29,239
	Other Public Order and Safety	\$150,000
	Expenditure	\$150,000
	Other Health Services	-\$22,129
	Revenue	-\$58,000
	Expenditure	\$35,871
	Senior Citizens Facilities	\$30,452
	Expenditure	\$30,452
	Children and Youth Services	\$1,064
	Expenditure	\$1,064
	Other Community Support	\$15,499
	Expenditure	\$15,499
	Cemeteries/Crematoria	\$103,112
	Revenue	-\$30,000
	Expenditure	\$133,112
	Public Conveniences	\$228,417
	Expenditure	\$228,417
	Car Parking - Non-fee-paying	\$4,745
	Expenditure	\$4,745
COMMUNITY SERVICES Total		\$621,550

Operating Budget (cont...)

Function	Cost Centre	Total
CULTURE		
	Static Libraries	\$29,177
	Revenue	-\$1,382
	Expenditure	\$30,559
	Cultural Venues	\$143,765
	Revenue	-\$1,500
	Expenditure	\$145,265
	Heritage	\$1,006
	Expenditure	\$1,006
	Other Cultural Services	\$10,000
	Expenditure	\$10,000
CULTURE Total		\$183,947
ECONOMIC DEVELOPMENT		
	Regional Development	\$45,584
	Expenditure	\$45,584
	Tourism	\$623,003
	Revenue	-\$100,000
	Expenditure	\$723,003
	Other Economic Development	\$11,099
	Expenditure	\$11,099
ECONOMIC DEVELOPMENT Total		\$679,686
ENVIRONMENT		
	Domestic Waste	\$232,442
	Expenditure	\$232,442
	Recycling	\$28,233
	Expenditure	\$28,233
	Waste Disposal Facility	\$278,544
	Revenue	-\$1,000
	Expenditure	\$279,544
	Other Waste Management	-\$416,936
	Revenue	-\$505,693
	Expenditure	\$88,757
	Coastal Protection	\$35,186
	Expenditure	\$35,186
	Stormwater and Drainage	\$64,984
	Revenue	-\$196,929
	Expenditure	\$261,912
	Street Cleaning	\$220,663
	Expenditure	\$220,663
	Street Lighting	\$178,413
	Expenditure	\$178,413
	Other Environment	\$1,832
	Expenditure	\$1,832
ENVIRONMENT Total		\$623,360

Operating Budget (cont...)

Function	Cost Centre	Total
RECREATION		
	Jetties	\$78,850
	Expenditure	\$78,850
	Other Marine Facilities	\$28,332
	Expenditure	\$28,332
	Parks and Gardens	\$1,027,320
	Revenue	-\$28,603
	Expenditure	\$1,055,923
	Swimming Centres - Outdoor	\$76,051
	Expenditure	\$76,051
RECREATION Total		\$1,210,553
REGULATORY SERVICES		
	Dog and Cat Control	\$96,107
	Revenue	-\$24,000
	Expenditure	\$120,107
	Building Control	\$25,000
	Revenue	-\$15,000
	Expenditure	\$40,000
	Town Planning	\$65,000
	Revenue	-\$20,000
	Expenditure	\$85,000
	Health Inspections	\$16,000
	Revenue	-\$4,000
	Expenditure	\$20,000
	Litter Control	\$6,387
	Expenditure	\$6,387
	Parking Control	\$12,674
	Expenditure	\$12,674
REGULATORY SERVICES Total		\$221,168
TRANSPORT		
	Aerodrome	\$75,301
	Revenue	-\$426,357
	Expenditure	\$501,658
	Footpaths and kerbing	\$446,620
	Expenditure	\$446,620
	Roads - sealed	\$278,693
	Revenue	-\$447,312
	Expenditure	\$726,005
	Roads - formed	\$1,627,986
	Expenditure	\$1,627,986
	Roads - natural formed	\$6,163
	Expenditure	\$6,163
	Traffic Management	\$59,523
	Expenditure	\$59,523
	LGGC - roads (formula funded)	-\$220,000
	Revenue	-\$220,000
	Other Transport	\$81,691
	Revenue	-\$52,000
	Expenditure	\$133,691
TRANSPORT Total		\$2,355,977

Operating Budget (cont...)

PLANT HIRE & DEPOT COSTS		
	Plant hire & depot costs	\$88,322
	Revenue	-\$742,217
	Expenditure	\$830,539
PLANT HIRE & DEPOT COSTS Total		\$88,322
UNCLASSIFIED		
	Unclassified activities	-\$4,252
	Revenue	-\$4,252
UNCLASSIFIED Total		-\$4,252
COUNCIL ADMINISTRATION		
	Administration - other	\$194,010
	Revenue	-\$35,000
	Expenditure	\$229,010
	Elected Members	\$121,898
	Expenditure	\$121,898
	Organisational	\$304,708
	Expenditure	\$304,708
	Human Resources	\$124,180
	Expenditure	\$124,180
	Information Technology	\$256,038
	Expenditure	\$256,038
	Rates Administration	-\$5,218,277
	Revenue	-\$5,448,551
	Expenditure	\$230,274
	Occupancy	\$144,679
	Expenditure	\$144,679
	Other Support Services	\$1,506,521
	Expenditure	\$1,506,521
COUNCIL ADMINISTRATION Total		-\$2,566,243
		\$3,991,707

Capital Budget

BUSINESS UNDERTAKINGS		
	<u>Sewerage/ STEDS</u>	\$1,544,172
	CAPITAL - Ceduna WWTP	\$180,000
	CAPITAL - Smoky Bay Wastewater Treatment	\$1,364,172
	<u>Marine Offloading Facility</u>	\$83,000
	CAPITAL - Thevenard Unloading Facility	\$83,000
BUSINESS UNDERTAKINGS Total		\$1,627,172
CULTURE		
	<u>Cultural Venues</u>	\$10,000
	Ceduna Memorial Hall Maintenance	\$10,000
CULTURE Total		\$10,000
ENVIRONMENT		
	<u>Waste Disposal Facility</u>	\$79,000
	CAPITAL - Design Landfill Cell 7	\$50,000
	CAPITAL - Landfill Fencing	\$29,000
	<u>Coastal Protection</u>	\$686,078
	CAPITAL - Smoky Bay Foreshore Revetment	\$686,078
	<u>Street Lighting</u>	\$24,000
	CAPITAL - Street Lighting	\$24,000
ENVIRONMENT Total		\$789,078
RECREATION		
	<u>Parks and Gardens</u>	\$55,000
	CAPITAL - Minor Plant	\$10,000
	CAPITAL - RSL Landscaping	\$20,000
	CAPITAL - Refurbish Street Bins	\$10,000
	CAPITAL - New Bin Surrounds	\$15,000
	<u>Swimming Centres - Outdoor</u>	\$92,000
	CAPITAL - Swimming Pool Enclosure	\$92,000
RECREATION Total		\$147,000

Capital Budget (cont.)

Function	Cost Centre	Account Description	Total
TRANSPORT			
	<u>Aerodrome</u>		\$272,000
		CAPITAL - Aerodrome Taxiway & Parking	\$205,000
		CAPITAL - Security	\$20,000
		CAPITAL - Departure Ramp	\$4,000
		CAPITAL - Generator Shed Electrics	\$13,000
		CAPITAL - Reseal Airport Carpark	\$30,000
	<u>Footpaths and kerbing</u>		\$15,928
		CAPITAL - Crossovers	\$15,928
	<u>Roads - sealed</u>		\$456,716
		CAPITAL - Resealing - Ceduna/Thevenard Streets	\$106,716
		CAPITAL - CBD Upgrade #5A	\$350,000
	<u>Roads - formed</u>		\$1,602,709
		CAPITAL - Rd #139 - Dog Fence Rd	\$409,992
		CAPITAL - Rd #111 - Maltee Road	\$596,756
		CAPITAL - Rd #117 - Geue Rd	\$360,490
		CAPITAL - Rd #135 - Decres Bay Rd East	\$235,472
	<u>Traffic Management</u>		\$68,497
		CAPITAL - Signs	\$68,497
TRANSPORT Total			\$2,415,850
PLANT HIRE & DEPOT COSTS			
	<u>Plant hire & depot costs</u>		\$491,518
		CAPITAL - Depot	\$13,000
		CAPITAL - Vehicle Purchases	\$197,000
		CAPITAL - Seal Depot Entrance	\$101,518
		CAPITAL - Purchase of New Plant	\$180,000
PLANT HIRE & DEPOT COSTS Total			\$491,518
COUNCIL ADMINISTRATION			
	<u>Occupancy</u>		\$35,000
		CAPITAL - Administration Building Improvements	\$35,000
COUNCIL ADMINISTRATION Total			\$35,000
			\$5,515,619

APPENDIX 3: RATING POLICY (CONCESSIONS & REBATES) 2023/2024



REMISSIONS (GOVERNMENT CONCESSIONS)

Concessions are granted under the Rates and Land Tax Remission Act, 1986, and are only applicable for the principal place of residence.

Previous pensioner concessions on Council General Rates have been replaced by "cost of living payment" provided directly to those entitled. As of 1 July 2017 Pensioner concessions of up to \$110.00 for CWMS Service Charges and \$185.00 for Council Water Service Charges that have previously been applied to Council Rates & Water Notices will not be applied by Council and these concessions will be provided directly to those who are entitled to them.

Note that not all former recipients of rates concessions will be entitled to the new payment. To check eligibility, contact the Department for Communities and Social Inclusion (DCSI) Concessions Hotline 1800 307 758 or at www.sa.gov.au/

Seniors concessions are granted to ratepayers who are holders of a current State Seniors card, eligible prior to 1 September 2023 and who are owners, part owners or life tenants of the property, and who are not entitled to a concession as a Pensioner.

Concessions for ratepayers experiencing hardship and holders of a State Government Health Care card may be entitled to a concession through Families SA.

PAYMENT OF RATES

Rates are due and payable in full or in quarterly instalments, with the last day for payment of each instalment being the first Friday of September, December, March and June of each financial year. Council provides a broad range of options for the payment of rates. For more information please refer to the reverse side of your rates notice or contact Council's Revenue Officer on (08) 8625 3407.

Any ratepayer who may, or is likely to experience difficulty with meeting the standard rate payment arrangements should contact the Rates Officer to discuss options for alternative payment arrangements. Such enquiries are treated confidentially by the Council.

LATE PAYMENT OF RATES

Section 181 of the Local Government Act 1999 provides that if an instalment of rates is not paid on or before the last day for payment, the unpaid rates will be regarded as being in arrears, and a fine of 2% is payable.

Any payment that continues in arrears then accrues monthly interest on the amount in arrears, (including any fines). The rate of interest is variable according to current cash advance debenture rate as at 1 July and is prescribed in Section 181 of the Local Government Act 1999.

The purpose of this penalty is to act as a deterrent to ratepayers who might otherwise fail to pay their rates on time, to allow Council to cover the administrative cost of following up unpaid rates and to cover any interest cost the Council may meet because it has not received the rates on time.

Council allows a further day after the due date for payment as a grace period. Council remits the late payment penalties allowed by the Local Government Act if payment is received within the grace period.

Council will consider requests for the remission of fines and/or penalties for late payment of rates for a limited range of circumstances, including:-

- Delayed applications for pensioner remission
- Delayed applications for financial assistance through Families SA
- Accidents or sudden hospitalisation

Council will not consider requests for the remission of fines and/or penalties for late payment of rates under the following circumstances:-

- Loss of cheques for payment of rates in the post.
- Late receipt of payments due to postal delay.
- Late remittances for payments made by Financial Institutions on the client's behalf.
- Absenteeism from the area due to business or personal purposes.
- Intentional late payment as an objection for alleged non-receipt of expected services.
- Simple oversight and no other explanation given.

Council issues a letter for payment of rates when rates are overdue i.e. unpaid by the due date. Should rates continue to remain unpaid when the next instalment is due, a further letter is sent to the ratepayer.

SALE OF LAND FOR NON-PAYMENT OF RATES

Section 184(1) of the Local Government Act 1999 provides that "If an amount payable by way of rates in respect of land has been in arrears for three years or more, Council may sell the land".

In the first instance a letter will be forwarded to the ratepayer/s advising of Council's ability to recover rates by the sale of land and requesting their cooperation by arranging payment of the debt. A copy of the letter will also be forwarded to any registered mortgagee of the land for their information. If the property is already for sale, contact is to be made with the relevant real estate agent to obtain a briefing regarding the status of the property.

Where no response to the written notice has been received within 30 days, Council will proceed with the sale of land for non-payment of rates in accordance with Section 184 of the Local Government Act 1999.

POSTPONEMENT OF RATES FOR SENIORS

Application may be made to Council for a postponement of the payment of any amount of rates in excess of \$500, for the current or a future financial year by :-

- A ratepayer who holds a current State Seniors Card issued by the State Government, (prescribed ratepayer) or the spouse of a prescribed ratepayer;
- The rates are payable on the principal place of residence;
- The land is owned by the prescribed ratepayer, or the prescribed ratepayer and his or her spouse, and no other person has an interest, as owner, in the land.

Any rates which are postponed will become due and payable:-

- When the title to the land is transferred to another person; or
- Failure to comply with a condition of postponement.

Interest will accrue on the amount postponed at the prescribed rate per month until the amount is paid.

Postponement is available as a right and can only be refused when the applicants have less than 50% equity in the property and their mortgage was registered prior to 25 January 2007.

ASSISTANCE THROUGH PERIODS OF FINANCIAL HARDSHIP

Section 182 of the Local Government Act permits the Council, on the application of the ratepayer, to partially or wholly remit rates or to postpone all non water service rates or service charges, on the basis of hardship.

Council Policy 4.10 provides for assistance to ratepayers who are experiencing hardship in regards to Council's provision of water services (Effluent, Drinking & Recycled Water) and Council Policy 4.15 provides for assistance to ratepayers and debtors who are experiencing financial hardship on other forms of Council accounts.

Where a ratepayer is suffering hardship in paying rates he/she is invited to contact the Council's Rates Officer on (08) 8625 3407 to discuss the matter. Council treats all such inquiries confidentially.

OBJECTION TO PROPERTY VALUATION

Property valuations for the purposes of Council's rating system are determined by the Office of the Valuer-General. If a ratepayer believes this valuation is incorrect an objection to the property valuation can be lodged within 60 days of the receipt of your first rates notice for the financial year.

Further details in regards to completing a property valuation objection can be found on the South Australian Government website (<https://www.sa.gov.au/topics/planning-and-property/owning-a-property/objecting-to-a-property-valuation>) or ratepayers can visit Council's Administration Office to receive a paper copy of the objection form.

Rate Rebates

It is the strategy of the District Council of Ceduna that a rebate of rates in respect of any rateable land in the Council area will be available only when the applicant satisfies the requirements under the Local Government Act 1999 and, where appropriate, the requirements of this strategy.

1. INTRODUCTION

The Local Government Act 1999 ("the Act") sets out at Chapter 10, Division 5 (Sections 159 to 166) those provisions applicable to the Council granting a rebate of rates to persons or bodies.

This strategy is intended to provide guidance to the community as to the grounds upon which a person or body is, or may be entitled to receive a rebate of rates and the matters that the Council will take into account in deciding an application for a rebate.

In accordance with the rebate provisions contained in the Act, this strategy sets out the type of use in respect of land which the Council must grant a rebate of rates and the amount that rebate must be, and those types of land use where the Council has discretion to grant a rebate of rates.

2. LOCAL GOVERNMENT ACT 1999

- 2.1 Section 159(3) of the Act provides that the Council may grant a rebate of rates under the Act if it is satisfied that it is appropriate to do so.
- 2.2 The Act provides for a mandatory rebate of rates in specified cases and the amount of that mandatory rebate (see Clause 3 below).
- 2.3 The Act also provides that where the Council must grant a rebate of rates under the Act, and the amount of that rebate is fixed by the Act at less than 100%, the Council **may** increase the amount of the rebate.
- 2.4 The Act provides, at Section 166 for the Council to provide a discretionary rebate of rates in the cases set out in that Section.

3. MANDATORY REBATES

3.1 The Council must grant a rebate in the amount specified in respect of those land uses which the Act provides will be granted a rebate.

3.2 Rates on the following land will be rebated at **100%**:

3.2.1 Health Services

Land being predominantly used for service delivery or administration by a hospital or health centre incorporated under the South Australia Health Commission Act 1976;

3.2.2 Religious Purposes

Land containing a church or other building used for public worship (and any grounds), or land solely used for religious purposes;

3.2.3 Public Cemeteries

Land being used for the purposes of a public cemetery;

3.2.4 Royal Zoological Society of SA

Land (other than land used as domestic premises) owned by, or under the care, control and management of, the Royal Zoological Society of South Australia Incorporated.

3.3 Rates on the following land will be rebated at **75%**:

3.3.1 Community Services

Land being predominantly used for service delivery and administration by a community services organisation. A "community services organisation" is defined in the Act as a body that –

- 3.3.1.1 Is Incorporated on a not for profit basis for the benefit of the public; and
- 3.3.1.2 provides community services without charge or for a charge that is below the cost to the body of providing the services; and
- 3.3.1.3 Does not restrict its services to persons who are members of the body.
- 3.3.1.4 It is necessary for a community services organisation to satisfy all of the above criteria to be entitled to the mandatory 75% rebate.
- 3.3.1.5 The Act further provides that eligibility for a rebate by a community services organisation is subject to it providing **one or more** of the following community services –
 - a. emergency accommodation;
 - b. food or clothing for disadvantaged persons (i.e. persons who are disadvantaged by reason of poverty, illness, frailty, or mental, intellectual or physical disability);
 - c. supported accommodation (i.e., residential care facilities in receipt of Commonwealth funding or accommodation for persons with mental health, intellectual, physical or other difficulties who require support in order to live an independent life);
 - d. essential services, or employment support, for persons with mental health disabilities, or with intellectual or physical disabilities;
 - e. legal services for disadvantaged persons;
 - f. drug or alcohol rehabilitation services; or
 - g. The conduct of research into, or the provision of community education about, diseases or illnesses, or the provision of palliative care to persons who suffer from diseases or illnesses.

- 3.3.2 Educational Purposes
- 3.3.2.1 Land occupied by a government school under a lease or licence and being used for educational purposes; or
- 3.3.2.2 Land occupied by a non-government school registered under Part 5 of the Education Act 1972 and being used for educational purposes; or
- 3.3.2.3 Land being used by a University or University College to provide accommodation and other forms of support for students on a not for profit basis.
- 3.4 Where the Council is satisfied from its own records or from other sources that a person or body meets the necessary criteria for a mandatory 100% or 75% rebate, the Council will grant the rebate of its own initiative.
- Where the Council is not so satisfied it will require the person or body to apply for the rebate in accordance with Clause 5 of this Policy.
- 3.5 Where a person or body is entitled to a rebate of 75% the Council may, pursuant to Section 159(4) of the Act, increase the rebate up to a further 25%. The Council may grant the further 25% rebate upon application or on its own initiative. In either case, the Council **will** take into account those matters set out at Clauses 5.4 of this Policy and **may** take into account any or all of those matters set out at Clause 5.5 of this Policy.
- 3.6 Where an application is made to the Council for a rebate of up to a further 25% the application will be made in accordance with Clause 5 of this Policy and the Council will provide written notice to the applicant of its determination of that application.

4. DISCRETIONARY REBATES

- 4.1 The Council may in its absolute discretion grant a rebate of rates or service charges in any of the following cases pursuant to Section 166 of the Act –
- 4.1.1 where it is desirable for the purpose of securing the proper development of the area (or a part of the area);
- 4.1.2 where it is desirable for the purpose of assisting or supporting a business in its area;
- 4.1.3 where it will be conducive to the preservation of buildings or places of historic significance;
- 4.1.4 where the land is being used for educational purposes;
- 4.1.5 where the land is being used for agricultural, horticultural or floricultural exhibitions;
- 4.1.6 where the land is being used for a hospital or health centre;
- 4.1.7 where the land is being used to provide facilities or services for children or young persons;
- 4.1.8 where the land is being used to provide accommodation for the aged or disabled;
- 4.1.9 where the land is being used for a residential aged care facility that is approved for Commonwealth funding under the Aged Care Act 1987 (Commonwealth) or a day therapy centre;
- 4.1.10 where the land is being used by an organisation which, in the opinion of the Council, provides a benefit or service to the local community;
- 4.1.11 where the rebate relates to common property or land vested in a community corporation under the Community Titles Act 1996 over which the public has a free and unrestricted right of access and enjoyment; and
- 4.1.12 Where the rebate is considered by the Council to be appropriate to provide relief against what would otherwise amount to a substantial change in rates payable due to a change in the basis of valuation used for the purposes of rating, rapid changes in valuations, or anomalies in valuations.
- 4.2 The Council may grant a rebate of rates up to and including 100% of the relevant rates or service charges. The Council may grant a rebate for a period exceeding one year, but not exceeding 10 years in respect of those cases identified at 4.1.1, 4.1.2 or 4.1.11 above.
- 4.3 The Council has an absolute discretion –
- 4.3.1 to grant a rebate of rates or service charges in the above cases; and
- 4.3.2 to determine the amount of any such rebate.

- 4.4 A rebate of General Rates will be granted by Council to the Principal Ratepayer of an Assessment, under section 166(1)(l) of the Local Government Act 1999, to qualifying ratepayers whose General Rates would have increased significantly due to a rapid growth in capital value of their Assessment.
Council will automatically grant a rebate of general rates that are greater than 30.0% above the 2022/2023 general rates, for all property assessments where :
- 4.4.1 the general rates would have increased by more than 30.0% from the previous year (without the Cap), and
 - 4.4.2 this is not a new assessment created by the division of land or the realignment of land boundaries that result in the creation of additional allotments, and
 - 4.4.3 ownership of the property has not changed since 1 July 2022 except in circumstances where the landowner makes application to Council and provides evidence that the change of ownership is eligible for exemption from the payment of stamp duty (on the transfer of ownership) pursuant to Section 71CC of the Stamp Duties Act 1923 (Interfamilial Transfer Of Farming Property).
- 4.5 Persons who or bodies which seek a discretionary rebate (other than eligibility under 4.5) will be required to submit an application form to the Council and provide to the Council such information as stipulated on the application form and any other information that the Council may reasonably require.

5. APPLICATIONS

- 5.1 The Council will inform the community of the provisions for rate rebate under the Local Government Act by the inclusion of suitable details in the Annual Business Plan summary distributed with the annual rate notice.
- 5.2 Persons or bodies who seek a rebate of rates (and/or service charges) either-
- 5.2.1 pursuant to Section 159(4) of the Act and Clause 3.4 of this Policy; or
 - 5.2.2 pursuant to Section 166 of the Act and Clause 4.1 of this Policy,
- Unless otherwise stated, must make written application to the Council pursuant to Section 159(1) of the Act in the manner and form determined by the Council and supplying such information as the Council may reasonably require.
- 5.3 Application forms may be obtained from Council's administration office located at 44 O'Loughlin Terrace Ceduna.
- 5.4 The Council **will** take into account, in accordance with Section 159(5) of the Act, the following matters –
- 5.4.1 the nature and extent of Council services provided in respect of the land for which the rebate is sought in comparison to similar services provided elsewhere in the Council's area;
 - 5.4.2 the community need that is being met by activities carried out on the land for which the rebate is sought; and
 - 5.4.3 the extent to which activities carried out on the land for which the rebate is sought provides assistance or relief to disadvantaged persons.
- 5.5 The Council **may** take into account other matters considered relevant by the Council including, but not limited to, the following –
- 5.5.1 why there is a need for financial assistance through a rebate;
 - 5.5.2 the level of rebate (percentage and dollar amount) being sought and why it is appropriate;
 - 5.5.3 the extent of financial assistance, if any, being provided to the applicant and/or in respect of the land by Commonwealth or State agencies;
 - 5.5.4 whether the applicant has made/intends to make applications to another Council;
 - 5.5.5 whether, and if so to what extent, the applicant is or will be providing a service within the Council area;
 - 5.5.6 whether the applicant is a public sector body, a private not for profit body or a private for profit body;

- 5.5.7 whether there are any relevant historical considerations that may be relevant for all or any part of the current Council term;
 - 5.5.8 the desirability of granting a rebate for more than one year in those circumstances identified at Clause 4.2 of this policy;
 - 5.5.9 consideration of the full financial consequences of the rebate for the Council;
 - 5.5.10 the time the application is received;
 - 5.5.11 the availability of any community grant to the person or body making the application;
 - 5.5.12 whether the applicant is in receipt of a community grant; and
 - 5.5.13 any other matters, and policies of the Council, which the Council considers relevant.
- 5.6 All persons or bodies who intend to apply to the Council for a rebate of rates must do so on or before 30th September 2022. The Council reserves the right to refuse to consider applications received after that date. However, applicants that satisfy the criteria for a mandatory 100% rebate will be granted the rebate at any time.
- 5.7 The Act provides that the Council may grant a rebate of rates or charges on such conditions as the Council thinks fit.
- 5.7.1 The Council may, for proper cause, determine that an entitlement to a rebate of rates under the Act no longer applies.
 - 5.7.2 Where an entitlement to a rebate of rates ceases or no longer applies during the course of a financial year, the Council is entitled to recover rates, or rates at the increased level (as the case may be), proportionate to the remaining part of the financial year.
 - 5.7.3 It is an offence for a person or body to make a false or misleading statement or representation in an application or to provide false or misleading information or evidence in support of an application made (or purporting to be made) under the Act.

The maximum penalty for this offence is \$5,000.

- 5.8 If a person or body has the benefit of a rebate of rates and the grounds on which the rebate has been granted cease to exist, the person or body must immediately inform the Council of that fact and (whether or not the Council is so informed) the entitlement to a rebate ceases. If a person or body fails to do so that person or body is guilty of an offence. The maximum penalty for this offence is \$5,000.
- 5.9 The Council will, in writing, advise an applicant for a rebate of its determination of that application within 21 days of making its decision. The advice will state –
- 5.9.1 if the application has been granted, the amount of the rebate; or
 - 5.9.2 if the application has not been granted, the reasons why.

6. DELEGATION

- 6.1 The Council has delegated its power, pursuant to Section 44 of the Act, to grant applications for mandatory rebates which meet the requirements of the Act to the Chief Executive Officer.
- 6.2 The Council has delegated its power, pursuant to Section 44 of the Act to determine applications and to grant a discretionary rebate of rates to the Chief Executive Officer.

7. REVIEW

A person who or a body which is aggrieved by a determination of the Council in respect of an application for a rebate may seek a review of that decision in accordance with the Council's Internal Review of Council Decisions Policy within 21 days of the date of the notice of determination which is given pursuant to Clause 5.9 of this Policy.

APPENDIX 4: COUNCIL'S 2023/2024 FEES & CHARGES SCHEDULE



District Council of Ceduna
Fees & Charges - Effective 1 July 2023

	2022-2023 exc GST	2023-2024 ex GST	GST Inc
Administration Fees & Charges			
Photocopies			
Private			
All copies - black & white	0.18	0.18	0.20
All copies - colour			
A4	0.45	0.45	0.50
A3	0.64	0.64	0.70
A2	1.82	1.82	2.00
A1	2.27	2.27	2.50
Community Organisations			
Own Paper Supplied			
Colour A4	0.18	0.18	0.20
No Paper Supplied			
Black & White A4	0.09	0.09	0.10
Colour A4	0.27	0.27	0.30
Black & White A3	0.27	0.27	0.30
Colour A3	0.36	0.36	0.40
Laminating			
A5	2.82	2.82	3.10
A4	3.32	3.32	3.65
A3	3.82	3.82	4.20
Poster			
Council Documents			
Council Minutes			
Per copy	3.50	3.50	Minutes can be accessed via Council Website for free No GST
Per annum paid in advance	35.00	35.00	Minutes can be accessed via Council Website for free No GST
Other (by size)			
1-5 pages	2.90	2.90	No GST
6-10 pages	5.40	5.40	No GST
11-20 pages	8.00	8.00	No GST
21-50 pages	12.30	12.30	No GST
50-100 pages	15.50	15.50	No GST
Annual Report	17.50	17.50	No GST
Annual Business Plan & Budget	17.50	17.50	No GST
Voters Roll	37.50	37.50	No GST
Strategic Plan	17.50	17.50	No GST
Extract of Assessment Record	13.00	13.00	No GST
Extract of Dog Register - Details of one dog, one dog owner, one address	13.00	13.00	No GST
Extract of all any other Register required by legislation	13.00	13.00	No GST
Other Fees			
Administrative charge in relation to dishonoured cheque (in addition to bank fees)	40.00	40.00	No GST

District Council of Ceduna
Fees & Charges - Effective 1 July 2023

	2022-2023 exc GST	2023-2024 ex GST	GST Inc
Dog & Cat Management Fees			
Registration Fees (subject to Ministerial approval)			
Non Standard Dog Annual Registration Fee	60.00	60.00	No GST
Standard Dog Annual Registration Fee (Microchipped & Desexed)	30.00	30.00	No GST
% rebate for concession card holder	50%	50%	
% rebate for racing greyhounds	N/A	NA	No GST
Fee for Non Standard working dogs	18.00	18.00	No GST
Fee for Standard working dogs	9.00	9.00	No GST
Fee for business registration (per dog)	240.00	240.00	No GST
Fee for guide, hearing and disability dogs	Nil	Nil	No GST
Fee for Transfer of Registration	Nil	Nil	No GST
Replacement disc fee	Nil	Nil	No GST
Penalty fee for late registrations	15.00	15.00	No GST
% rebate for partial year registration - after 1 January			No GST
Impounding Fee	80.00	80.00	No GST
Daily Holding Fee	25.00	25.00	No GST
Destruction of Dog or Cat (Voluntary request from owner)	45.45	45.45	50.00
Animal Microchipping	30.00	30.00	33.00
S 64 After hrs seizure / pickup	100.00	100.00	No GST
Non mandatory cat registration	Nil	Nil	No GST
Cemetery Fees			
Lease/grant fee for burial site (99 year tenure)	1508.00	1598.48	No GST
Grave Digging/Filling - Monday-Friday 9am-4pm			
Adult	1422.27	1507.61	1658.37
Child (Under 10)	572.73	607.09	667.80
Other Times			
Additional Fees			
Extra Depth	▾ +20%	▾ +20%	
Oversize or rectangular casket	▾ +50%	▾ +50%	
Exhumation	Cost + 5%	Cost + 5%	
Re-interment after exhumation (in same site)	Cost + 5%	Cost + 5%	
Additional Human Remains Interment			
Application Fee	231.00	244.86	No GST
Site Works	1422.27	1507.61	1658.37
Grave Site Interning of Ashes			
Application Fee	231.00	244.86	No GST
Removal & Replacement of Concrete Top Site	584.18	619.23	681.16
Removal & Replacement of Blue Metal	119.32	126.48	139.13
Additional Specialist Costs (if Applicable) - Cost			
Niche Wall			
Lease - Tenure 99 years	250.00	265.00	No GST
In Ground Interment of Ashes	119.32	126.48	139.13
Interment fee including plaque placement	510.68	541.32	595.46
Plaque placement only (no ashes)	229.09	242.84	267.12
Ash Container	78.27	82.97	91.27

District Council of Ceduna
Fees & Charges - Effective 1 July 2023

	2022-2023 exc GST	2023-2024 ex GST	GST Inc
Refuse Bin Collection Charges			
Commercial Refuse Pickup - Paid Annually in Advance (per pickup/collection)			
All bins collected on designated collection day	188.80	206.32	No GST
All bins collected on non- designated collection day	226.40	247.59	No GST
1 Bin	188.80	206.32	No GST
Per extra bin past 1 Bin	188.80	206.32	No GST
Each additional bin picked up on scheduled domestic collection day only (ie township properties have 1 bin collected as part of Waste Levy)	188.80	206.32	No GST
Collection of an additional domestic bin on collection day (One Day Only)	6.50	7.10	No GST
Ceduna Memorial Hall			
Western Foyer Only			
Full Day - All hirers - 4 days or less/day	45.45	45.45	50.00
Weekly Hire - 5 days			N/A
Eastern Foyer Only			
Full Day - All hirers - 4 days or less/day	45.45	45.45	50.00
Weekly Hire - 5 days	136.36	136.36	150.00
Poynton Street Office Only			
Full Day - All hirers - 4 days or less/day	45.45	45.45	50.00
Weekly Hire - 5 days	136.36	136.36	150.00
Entire Hall Hire			
Full Day - All hirers - 4 days or less/day	136.36	136.36	150.00
Weekly Hire - 5 days	318.18	318.18	350.00
Community Group Minimum Hire Fee - Not for profit hirers, charity groups, religious groups, sports groups etc.			N/A
Weddings, family functions, etc.			N/A
All other hirers -Businesses, Agencies, departmental groups(Gov & NGO's)			N/A
Minor Hirers - Less than 3 hours	27.27	27.27	30.00
Cleaning/hour	115.00	115.00	126.50
Western Foyer Kitchen			
Minor Usage per day	45.45	45.45	50.00
Full Usage per usage	181.82	181.82	200.00
Community Group Discount on above charges			
Bonds and Key Deposits (Refundable)			
Hire of Hall (including Kitchen Facility)	250.00	250.00	If Key returned within 24 hours of hire end No GST

District Council of Ceduna
Fees & Charges - Effective 1 July 2023

	2022-2023 exc GST	2023-2024 ex GST	GST Inc
Ceduna Airport			
Landing Charges: Regular passenger and charter flights - per head (unless covered by partnership agreement)	16.60	18.18	20.00
General Aviation			0.00
Landing Fee - \$ charge/tonne for all aircraft (including helicopters)	16.60	18.18	20.00
Landing Only - minimum (chge per 1000kg)			
Landing Only - >5700kg (chge per landing)			
Area Rental			
Reserved Parking Areas - per sealed car park space	763.64	836.18	919.80
Reserved Parking Areas - per unsealed car park space	381.82	418.09	459.90
Terminal Rental Space	954.26	1044.92	1149.41
Advertising Signs - Baggage Area - annual charge	183.14	200.54	220.59
Jet A1 Refuelling			
Business Hours - Processing Fee			
Business Hours - Refuelling Fee			
After Hours - Processing Fee			
After Hours - Refuelling Fee	145.66	159.49	175.44
Issue of Replacement Jet A1 Fuel Card			No GST
Visitor Identification Card (VIC)			
Issue of Visitor Identification Card	15.75	17.25	18.97
Supervision of VIC Holders (per Hour)	73.50	80.48	88.53
Advertising Signs			
Western Entrance - As per Policy 5.14	500.00	500.00	550.00

District Council of Ceduna
Fees & Charges - Effective 1 July 2023

	2022-2023 exc GST	2023-2024 ex GST	GST Inc
Water Schemes - Water West & Smoky Bay Aquaculture Park			
Connection Charge (includes meter & meter box)			
20mm	2575.65	2743.07	No GST
25mm	3913.35	4167.72	No GST
50mm	7649.25	8146.45	No GST
Installation of Meter – new at request of land owner			
20mm	373.80	398.10	No GST
25mm	462.00	492.03	No GST
50mm	2127.30	2265.57	No GST
Repair or Replace damaged meter			
20mm	372.75	396.98	No GST
25mm	453.60	483.08	No GST
50mm	2022.30	2153.75	No GST
Meter Box			
20mm or 25mm	792.75	844.28	No GST
>25mm	2346.75	2499.29	No GST
Repair or replace fittings other than meters			
20mm	255.15	271.73	No GST
25mm	255.15	271.73	No GST
50mm	453.60	483.08	No GST
Installation of manifold with meter for each unit (eg party line)			
Fee per user			No GST
Disconnection of service from main pipe (not for non-payment)			No GST
Relocation of Metered Service - Fee or Cost (Whichever is greater)			No GST
	1021.65	1088.06	No GST
Additional Charges			
Disconnection/Restriction of service for non-payment			No GST
Reconnection of service following payment of account			No GST
Test meter at request of consumer (refundable if meter faulty)			No GST
	210.00	223.65	No GST
Read meter at request of consumer (non cyclic reading)			No GST
Administrative charge in relation to dishonoured cheque (in addition to bank fees)			No GST
	42.00	44.73	No GST
Administrative charge in relation to charge or amount not paid by due date & notice served on person liable			33.00
	31.50	33.55	
Visit in relation to the non-payment of a charge to the land in relation to which the charge or amount is payable			74.25
	70.88	75.48	
Water Connection Fee			
Connected properties not levied Water Supply Charge (per meter)			No GST
Usage Charges			
Ceduna/Koonibba Water West Scheme Water Rate - per kL			No GST
Properties within Council Boundary	4.36	4.76	No GST
Properties outside Council Boundary	4.73	5.20	No GST
Smoky Bay Aquaculture Park - per kL			No GST
Properties within Council Boundary	4.36	4.76	No GST
Properties outside Council Boundary	4.73	5.20	No GST
Eyre Highway Standpipe Water Automated Bulk Rate per 150L			No GST
	1.00	1.00	No GST

District Council of Ceduna
Fees & Charges - Effective 1 July 2023

	2022-2023 exc GST	2023-2024 ex GST	GST Inc
CWMS - Site Charges & Reclaimed Water Usage			
Disposal of Bulk Effluent (greater than 2kL) - per kL	12.00	12.00	No GST
Supply of Treated Waste Water (per kL)			
Not for Profit Entities for Irrigation Purposes Only	0.25	0.25	No GST
All Other Entities & Usages	0.50	0.50	No GST
Boat Ramp Fees			
Daily	6.50	7.73	8.50
Weekly	23.00	27.27	30.00
Monthly	58.00	68.64	75.50
Annual Permit (12 Month)			
Recreational Boat Owners	80.00	100.00	110.00
Recreational Boat Owners - Pension Concession Card Holders	60.00	100.00	110.00
Marine Scale Fishery License Holders & Commercial Operators (Class M, B & H Licenses)			
1 Boat	80.00	100.00	110.00
Each Additional Boat	40.00	50.00	55.00
Aquaculture Production Permit Holders (Oyster Growers)			
1 boat	431.82	512.27	563.50
2 boats	647.73	768.64	845.50
3 boats	863.64	1025.14	1127.65
Restricted Abalone Fisherman Permit	150.00	150.00	165.00
Issue of Duplicate/Replacement Boat Ramp Permit	25.00	25.00	27.50
By Laws - Permit Fees			
By Law 3 - Local Government Land			
Trading - Clause 2.13 - per instance - not to apply to Street Stall Permits	100.00	100.00	No GST
Annual Street Stall Permit	100.00	100.00	No GST
Entertainers - Clause 2.14 - per instance			
Daily 9am-5pm	15.00	15.00	No GST
Weekly - Monday-Friday 9am-5pm or part thereof	40.00	40.00	No GST
Weddings & other not for profit events - Clause 2.22	50.00	50.00	No GST
By Laws - Expiations Fees			
Fines & Expiations in relation to Council By-Law 3(6)	N/A		No GST
Fines & Expiations in relation to Council By-Law 3 (5.10.2)	50.00	50.00	No GST
Fines & Expiations in relation to All Other Council By-Laws	187.50	187.50	No GST
Car Impounding Fees			
Impounding Charges (inclusive of towing, labour and other incidental costs)	377.40	377.40	415.14
Depot Storage Costs/day	9.27	9.27	10.20
Thevenard Marina Facility			
Annual Marina Pen Lease			
Vessel 20 metres LOA or more	15000.00	15975.00	17572.50
Vessel 12 to 20 metres LOA	11250.00	11981.25	13179.38
Vessel less than 12 metres LOA	7500.00	7987.50	8786.25
Commercial Vessel Weekly Marina Pen Lease	500.00	532.50	585.75
Daily Marina Pen Lease			
Recreational Vessels	40.00	42.60	46.86
Commercial Vessels	80.00	85.20	93.72
Wharf & Jetty Usage (per Hour)	59.09	62.93	69.23
Daily Marina Pen & 1 Hour Wharf/Jetty Usage	100.00	106.50	117.15
Marina Pen & Wharf Utility Charges	59.09	62.93	69.23
Access Control Key Deposit	15.45	16.46	18.11