	STATUTORY POLICY	Policy #	4.12 / 2
The District Council of Ceduna	TREASURY MANAGEMENT	Last reviewed:	May 2021
		Next review	June 2025

Category	4. Finance	**Classification:**	Public
First Issued:		**Review Frequency:**	Each term of Council – 4 years
Legislation:	Local Government Act 1999, Local Government (Financial Management) Regulations 2011		
Relevant Policies:			
Related Procedures:			
Responsible Officer:	Coordinator Corporate & Business Services		
Adopted by Council :	16/06/2021		

1. Purpose

This policy provides clear direction to management, staff and Council in relation to the treasury function. It underpins Council's decision-making regarding the financing of its operations as documented in its annual budget and long-term financial plan and associated projected and actual cash flow receipts and outlays.

Council is committed to operating in a financially sustainable manner and maintains a Long-term Financial Plan (updated at least annually) to assist it to determine affordable service levels and revenue raising needs. This Plan also provides projections of future cashflow availability and needs.

This Treasury Management Policy establishes a decision framework to ensure that:

- Funds are available as required to support approved outlays;
- Interest rate and other risks (e.g. liquidity and investment credit risks) are acknowledged and responsibly managed;
- Subject to Council's capital expenditure decisions, the gross level of debt is minimised over the longer term and Council is reasonably likely to optimise the net interest costs associated with borrowing and investing.

2. Definitions

'Borrowings' An amount of money or monies owed by Council to a lender for which the Council agrees to pay the lender interest.

'Cash Advance' A loan where principal amounts can be repaid at any time and interest is only payable on the amounts of principal outstanding.

'Credit Foncier Loan' A loan that is structured with regular periodical repayments comprising of principal and interest.

'Financial Sustainability' Is achieved where planned long term service and infrastructure levels and standards are met without unplanned increases in rates or disruptive cuts to services.

'Net Financial Liabilities' Is a financial ratio that equals total liabilities less financial assets, where financial assets for this purpose include cash, investments, receivables and prepayments but excludes equity held in a Council subsidiary, inventories and assets held for sale.

3. Policy Statement

Treasury Management Strategy

Council's operating and capital expenditure decisions are made on the basis of:

- Identified community need and benefit relative to other expenditure options;
- Cost effectiveness of the proposed means of service delivery; and,
- Affordability of proposals having regard to Council's long-term financial sustainability (including consideration of the cost of capital and the impact of the proposal on Council's Net Financial Liabilities ratio).

Council manages its finances holistically in accordance with its overall financial sustainability strategies and targets. This means Council will:

- Maintain target ranges for its Net Financial Liabilities ratio;
- Not retain and quarantine money for particular future purposes unless required by legislation or agreement with other parties;
- Borrow funds in accordance with the requirements set out in its Long-term Financial Plan;
- Apply any funds that are not immediately required to meet approved expenditure (including funds that are required to be expended for specific purposes but are not required to be kept in separate bank accounts) to reduce its level of borrowings or to defer and/or reduce the level of new borrowings that would otherwise be required.

Interest Rate Risk Exposures

Council has set range limits for both fixed and variable interest rate borrowings in order to minimise net interest costs on average over the longer term and at the same time manage interest rate movement risks within acceptable limits.

Fixed Interest Rate Borrowings

To ensure an adequate mix of interest rate exposures, Council will restructure its portfolio of borrowings, as old borrowings mature and new ones are raised, to progressively achieve and thereafter maintain on average in any year, not less than 25% of its gross debt in the form of fixed interest rate borrowings.

In order to spread its exposure to interest rate movements, Council will aim to have a variety of maturity dates on its fixed interest rate borrowings over the available maturity spectrum.

In circumstances where Council needs to raise new fixed interest rate borrowings it will consider using medium to long-term borrowings (3 years or more duration) that:

- have a fixed interest rate;
- require interest payments only; and
- allow the full amount of principal to be repaid (or rolled over) at maturity.

Council also will ensure that no more than 25% of its fixed interest rate borrowings mature in any year.

Variable Interest Rate Borrowings

Council will restructure its portfolio of borrowings, as old borrowings mature and new ones are raised, to progressively achieve, and then maintain, not less than 25% of its gross debt on average in any year in the form of variable interest rate borrowings.

Council will continue to make extensive use of Long Term Cash Advance Debenture facilities through the Local Government Finance Authority, which requires interest payments only and which enables any amount of principal to be repaid or redrawn at call. The redraw facilities will provide Council with access to liquidity when needed.

Investments

Council funds that are not immediately required for operational needs and cannot be applied to either reduce existing borrowings or avoid the raising of new borrowings will be invested. The balance of funds held in any operating bank account that does not provide investment returns at least consistent with "at call" market rates shall be kept at a level that is no greater than is required to meet immediate working capital requirements.

Council funds available for investment will be lodged "at call" or, having regard to differences in interest rates for fixed term investments of varying maturity dates, may be invested for a fixed term. In the case of fixed term investments the term should not exceed a point in time where the funds otherwise could be applied to cost-effectively either defer the need to raise a new borrowing or reduce the level of Council's variable interest rate borrowing facility.

When investing funds Council will select the investment type that delivers the best value, having regard to investment returns, transaction costs and other relevant and objectively quantifiable factors. Council management may from time to time invest surplus funds in:

- deposits with the Local Government Financing Authority; and/or
- bank interest bearing deposits.

Any other investment requires the specific approval of Council. Where Council authorises any investments of a type outside of those specified above, the amount so invested will be cumulatively limited to no more than 20% of the average level of funds expected to be available for investment by Council over the duration of the specific authorised investments.

Treasury Performance Reporting

At least once a year Council's Audit Committee shall receive a specific report regarding treasury management performance relative to this policy document. The report shall highlight:

- for each Council borrowing and investment - the quantum of funds, its interest rate and maturity date, and changes in the quantum since the previous report; and,
- the proportion of fixed interest rate and variable interest rate borrowings at the end date of the reporting period and an estimate of the average of these proportions across this period along with key reasons for significant variances compared with the targets specified in this policy.

4. Review

This Policy will be reviewed every four years after each general election.

5. Availability

This Policy is available for inspection without charge at the following location during ordinary business hours:

- Council Administration Building, 44 O'Loughlin Terrace Ceduna; or,
- Council Website: www.ceduna.sa.gov.au